GOVERNOR'S COMMISSION ON RACIAL EQUITY & JUSTICE

JULY 2021 REPORT

SOCIAL DETERMINANTS OF HEALTH -FIRST REPORT

[THIS PAGE WAS INTENTIONALLY LEFT BLANK]

FROM THE CO-CHAIRS	4
ABOUT THE COMMISSION	5
BACKGROUND	6
THE COMMISSION'S WORK	7
UNDERSTANDING THE PROBLEM	8
RECOMMENDATIONS BY SUBJECT	13
Early Childhood and Child Care	13
Federal Legislation and Funding	14
Tax Policy	16
Teacher Diversity	17
Post-Secondary Education	19
School Resource Officers	21
School Mascots	22
Maternal and Child Health	23
Vaccine Equity	27
SUBJECTS FOR FUTURE STUDY	30
Housing	30
Racial Wealth Gap and Unfair Lending Practices	31
Broadband	31
Student Loans/Education Financing	32
Workforce	32
Behavioral Health	33
ACEs and Interfamily Violence	33
Maximizing Federal Funding	33
RECOMMENDATIONS BY ENTITY	34
State/Agency	34
Legislative	36
Local	37
EXECUTIVE ORDER NO. 20-48	39
BIOGRAPHIES	41
COMMISSION MEETING NOTES	47
Full CREJ Meeting: Subcommittee Breakout Groups	47
Economics Subcommittee: Kansas Department of Commerce	50
Education Subcommittee, KSDE and Panel of School Superintendents	51
Healthcare Subcommittee: KDHE and KDADS	52
Full CREJ Meeting: Kansas DEI Initiative	53
Economics Subcommittee: Governor's Council on Tax Reform	54
Education Subcommittee: Governor's Council on Education	56
Healthcare Subcommittee: Maternal and Child Health	57
Full CREJ Meeting: Early Childhood/Childcare	59
Economics Subcommittee: Federal Legislation and ARPA	60
Education Subcommittee: School Mascots and Post-Secondary Education	61

FROM THE CO-CHAIRS

It's hard to believe that it's been a year since Governor Kelly formed the Commission on Racial Equity and Justice. That year has been filled with important community conversations, discussions with experts, diligent study, and lively debate among Commission members as we developed our first recommendations, published in our December 1, 2020 report on Law Enforcement and Policing in Kansas, and then turned our focus to the social determinants of health.

In 2021, the Commission's work grew considerably broader. We are pleased to present our second report, which makes recommendations on improving racial equity in the state of Kansas by addressing social determinants of health. This report reflects the beginning of the work of the Commission's three subcommittees: Economics, Education, and Healthcare. Each area is one that has a significant impact on the lives of Kansans, and each has struggled with its own inequities and injustices.

This work would not be possible without the dedicated effort of many individuals. First, the Commission itself – an outstandingly committed, thoughtful, and intelligent group of people who have invested many hours in this work. In particular, we want to thank Commissioner David Jordan for his leadership as chair of the Healthcare subcommittee. We also couldn't have done this work without our dedicated support staff: Kate Davis, Stefan Petrovic, and Sophia Johnson from the Governor's office; and the team from the National Governors Association Center for Best Practices.

We also extend our appreciation to a number of groups that contributed to our work and are tackling issues of racial equity and justice in their own spaces. In particular, the Governor's Council on Education, the Governor's Council on Tax Reform, the Kansas Children's Council, and the Kansas COVID Equity Task Force have each provided context, information, and advice as the Commission pursued topics this year that aligned with theirs. We are grateful for their efforts prior to this year and for their partnership as we work alongside them to center racial equity and improve outcomes for Kansans.

Finally, we want to recognize that our work is far from finished. The Commission has only scratched the surface of the subjects that we chose to study this year and have many critical topics to investigate for our December 2021 report. There is still significant work to do, experts to engage, and Kansans to hear from. We are committed to this work and this process and look forward to continuing to engage and explore issues of racial equity and justice in Kansas and make recommendations on practical and impactful ways that the state can address them.

Dr. Tiffany AndersonCo-Chair

Dr. Shannon PortilloCo-Chair

ABOUT THE COMMISSION

The following is a list of the Commissioners appointed by Governor Laura Kelly. Governor Kelly appointed 15 members to the Commission from across Kansas representing a broad array of perspectives, backgrounds, and experiences.

CO-CHAIRS

Dr. Tiffany Anderson | Topeka | Superintendent, USD 501

Dr. Shannon Portillo | Lawrence | Associate Dean, University of Kansas

MEMBERS

Secretary DeAngela Burns-Wallace | Topeka | Kansas Department of Administration

Judge Monique Centeno | Wichita | District Court Judge, Div. 11 of Sedgwick County

Dr. Brandon Davis | Fort Leavenworth | Assistant Professor, University of Kansas

Ernestor De La Rosa | Dodge City | Assistant City Manager, City of Dodge City

Mark A. Dupree Sr. | Wyandotte | District Attorney, Wyandotte County

David Jordan | Hutchinson | President & CEO – United Methodist Health Ministry Fund

Dr. Anthony Lewis | Lawrence | Superintendent, USD 497 Lawrence

Mark McCormick | Leawood | Director of Strategic Communications, Kansas ACLU

John Nave | Topeka | Executive Vice President, Kansas AFL-CIO

Chief Gordon Ramsay | Wichita | Chief of Police, Wichita Police Department

Elyse Towey | Lawrence | Treasurer, Iowa Tribe of Kansas and Nebraska

Catalina Velarde | Overland Park | Attorney and Adjunct Professor, UMKC School of Law

Jackson Winsett | Kansas City | Assistant Vice President, Federal Reserve Bank of Kansas City

BACKGROUND

In the wake of national calls for justice, accountability, and reforms to address racial disparities, following the deaths of George Floyd, Breonna Taylor, Ahmaud Arbery, and many others, Governor Laura Kelly signed Executive Order No. 20-48 to establish the Governor's Commission on Racial Equity and Justice ("the Commission").

The Commission is tasked with studying issues of racial equity and justice across systems in Kansas including criminal justice, health and mental health, education, housing, and economic opportunity. The purpose of the Commission is to develop and recommend actionable policy steps for consideration by Governor Kelly, the Legislature, and local governments to create meaningful and lasting change.

To better understand issues impacting communities of color, and the policies and practices surrounding racial equity and justice in Kansas, the Commission will convene regular meetings from July 2020 to January 2022. During this period, the Commission will develop a series of three reports (due: December 1, 2020, July 1, 2021, and January 1, 2022). The reports are informed by community and stakeholder learning sessions, presentations to the Commission, and research and analysis at the state and national levels. The reports will detail the Commission's policy recommendations.

Given the public urging from Kansans that state and local leaders make fundamental changes to how police interact with the communities they are empowered to protect, Governor Kelly charged the Commission to first examine policing and law enforcement. A report containing recommendations on this subject was released in December of 2020. Beginning in January of 2021, the Commission focused on racial equity within social determinants of health, defined by the Centers for Disease Control and Prevention as conditions where people live, learn, work, and play that affect a wide range of health and quality-of life-risks and outcomes. The Commission divided into three subcommittees to take on these topics—economics, education, and health care.

THE COMMISSION'S WORK

In 2021, the Commissioners participated in regular meetings of the full Commission and its subcommittees on Economics, Education, and Healthcare. The public was encouraged to provide feedback and information to the Commission through a designated email address, phone number, and physical mail address. All Commission meeting agendas, materials, and recordings are available on the Commission website.

Bi-Weekly Commission Meetings

The Commission held 12 bi-weekly meetings, rotating between full Commission meetings and subcommittee meetings, on a virtual platform open to the public through a live stream on YouTube. Meetings included presentations from stakeholders and outside experts as well as discussion of potential recommendations. Commission meetings also provided opportunities for Commissioners to discuss stakeholder feedback and information gathered during guest speaker presentations.

Commission Meetings: Focus of Discussion	Date
Full CREJ Meeting: Subcommittee Breakout Groups	1/28/2021
Economics Subcommittee: Presentation from Kansas Department of Commerce	2/11/2021
Education Subcommittee: Presentation from KSDE and Panel of School Superintendents	2/25/2021
Healthcare Subcommittee: Presentation from KDHE and KDADS	3/11/2021
Full CREJ Meeting: Presentation from KS DEI Initiative	3/25/2021
Economics Subcommittee: Presentation from the Governor's Council on Tax Reform	4/8/2021
Education Subcommittee: Presentation from the Governor's Council on Education	4/22/2021
Healthcare Subcommittee: Presentation on Maternal and Child Health	5/6/2021
Full CREJ Meeting: Presentation on Early Childhood/Childcare	5/20/2021
Economics Subcommittee: Presentation on ARPA	6/3/2021
Education Subcommittee: Presentation on School Mascots and Post-Secondary	6/17/2021
Full CREJ Meeting: Discuss and Finalize Report	6/24/2021

UNDERSTANDING THE PROBLEM

Tackling inequity at its source is a complex challenge that must start with addressing barriers to economic participation, education, and health care that are holding families of color—and the state's economy—back from their fullest potential. This report will explore the social determinants of health that lead to such inequities, defined here as the conditions in the places where people live, learn, work, and play that affect a wide range of health and quality-of liferisks and outcomes.¹ The social determinants of health fall into five domains: (1) economic stability; (2) education access and quality; (3) health care access and quality; (4) neighborhood and built environment; and (5) social and community context.² The first section of the report provides **Recommendations By Subject** that impact these domains, while the second section outlines **Subjects For Future Study**.

The most striking evidence of the extent to which racial inequities exist in the United States lie in data on economic participation, income, and wealth ownership. The median Black family has around 12.7 percent of the wealth owned by the median white family, and Black and Latinx families in the U.S. are roughly twice as likely as white families to have no wealth whatsoever.³

The wealth gap is also alarming for Native families in America. American Indian and Alaska Native households had just 8 cents for every dollar of wealth held by the average white American household as of 2000 - the last year that Native wealth was systematically measured, since Native households are generally not included in federal wealth data-gathering efforts. At that time, the median household net wealth of a Native family was just \$5,700.4 Like the Black and Latinx racial wealth gaps, the Native wealth gap has only widened throughout the pandemic, as each of these communities were hit hard by COVID-19 and associated job losses and lacked resources with which to support their families and communities through these challenges.⁵

Getting prepared for and connected with better jobs that can support family wealth-building is also a challenge: Black and Latinx students have lower rates of enrollment in and completion of postsecondary degree programs than their white peers, and those who do graduate tend to face higher levels of student debt—holding even postsecondary degree-holders back from income- and wealth-generating activities like starting a business or buying a home.

¹ https://www.cdc.gov/socialdeterminants/index.htm

² https://health.gov/healthypeople/objectives-and-data/social-determinants-health

³ Federal Reserve Survey of Consumer Finances, 1989-2019:

https://www.federalreserve.gov/econres/scf/dataviz/scf/chart/#series:Net Worth;demographic:racecl4;population:all;units:median;range:1989, 2019

⁴ Lifting as We Climb: Women of Color, Wealth, and America's Future. Insight Center for Community Economic Development, 2010. https://static1.squarespace.com/static/5c50b84131d4df5265e7392d/t/5c5c7801ec212d4fd499ba39/1549563907681/Lifting As We Climb InsightCCED 2010.pdf

⁵ The Impact of Coronavirus on Households, by Race/Ethnicity. NPR, Robert Wood Johnson Foundation, Harvard T.H. Chan School of Public Health, September 2020. https://drive.google.com/file/d/1XoV6pqzvtag4E9YQeLRTvHaWAIN-s830/view

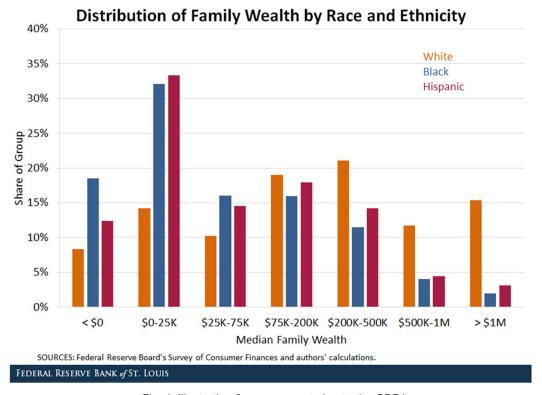


Fig. 1: Illustration from a presentation to the CREJ

Racial inequity comes not just at a social cost, but also an economic one. Last year, economists estimated inequities in economic participation, wage levels, and opportunities to work and build wealth cost the United States roughly \$16 trillion in GDP over the preceding two decades – and that was just accounting for inequities between Black and white Americans.⁶ Advancing racial equity in educational attainment, employment, income, and wealth-building opportunities can yield substantial gains in tax revenue for state and local governments, reductions in reliance on public assistance, and increased commercial activity resulting in higher annual national GDP on the order of hundreds of billions of dollars.⁷

Kansas can address these inequities and their impacts by closing gaps in economic participation, education, and health care access. When it comes to barriers to participation in work, training or education, research has shown low-income workers and workers of color tend to find access to affordable transportation, child care and early childhood programs, and housing to be a greater barrier than higher-income and white workers. For instance, low-income families – and disproportionately, families of color – must spend on average nearly a third of their income on child care and early childhood programs. At the same time, child care jobs are disproportionately held by women and especially women of color, but in many cases these jobs are not high-quality, well-paid positions.8 Such foundational barriers to economic

⁶ Closing the Racial Inequality Gaps. Citi GPS: Global Perspectives & Solutions, September 2020. https://ir.citi.com/%2FPRxPvgNWu319AU1ajGf%2BsKbjJjBJSaTOSdw2DF4xynPwFB8a2jV1FaA3ldy7vY59bOtN2lxVQM%3D
⁷ Ibid.

⁸ Equity Starts Early: Addressing Racial Inequities in Child Care and Early Education Policy. Center for Law and Social Policy, July 2018. https://www.clasp.org/sites/default/files/publications/2018/08/Equity%20Starts%20Early%20Executive%20Summary.pdf. An Anti-Racist

participation must be addressed through multi-faceted approaches that (re)center new and existing public investments around equity. This will also mean addressing barriers to accessing financial services and education, investment capital, and home ownership, and eliminating biases that may exist each of these systems, such as inaccurate valuation of homes owned by people of color that may negatively impact their property tax rates.⁹

A comprehensive approach to improving racial equity in Kansas must not only address the challenges currently faced by working families but must also ensure greater equity in the educational opportunities that will set families up for future success. It is important that the state education system be committed to providing all students with equitable access to a high-quality education from early learning through to postsecondary pathways. Beginning with high-quality early childhood education opportunities, which have been shown to provide cascading, multigenerational effects for families¹⁰, state education systems can invest in and reflect their diverse student populations. Research points to the cognitive, social, and emotional benefits realized through diversifying classrooms with students from different backgrounds, cultures, and orientations to the world.11 This impact extends to the teachers standing in front of those classrooms, with research pointing to the positive effects of diversifying the teacher workforce as well. In one longitudinal study, Black students randomly assigned to at least one Black teacher in grades K-3 were 9 percentage points (13%) more likely to graduate from high school and 6 percentage points (19%) more likely to enroll in college than their same-school, samerace peers.¹² In addition to investing in the richness of diversity in the classroom, state leaders can examine funding structures to ensure equitable support across school districts. Longitudinal studies reveal that school finance reforms in the 1970s and 80s that resulted in increased spending for districts that served low-income students led to higher high school graduation rates, greater educational attainment, higher earnings, and lower rates of poverty in adulthood.13

Opportunities to open educational pathways to equitable opportunity extend beyond the K-12 setting and into postsecondary education and training. While helping students complete college is an effective strategy to promote economic mobility, students who are Black, Latinx, and Native American tend to have higher unmet financial need, higher levels of debt, and struggle financially to stay in school. Research has shown that using race-neutral strategies alone to

Approach to Supporting Child Care Through COVID-19 and Beyond, Center for Law and Social Policy, July, 2020. <a href="https://www.clasp.org/publications/report/brief/anti-racist-approach-supporting-child-care-through-covid-19-and-beyond-through-covid-19-

¹⁰ Perry Preschool: Intergenerational Effects Academic Papers. https://heckmanequation.org/resource/perry-preschool-papers-2019/

¹¹ How Racially Diverse Schools and Classrooms Can Benefit All Students. Amy Stuart Wells, Lauren Fox, and Diana Cordova-Cobo, February 2016. https://tcf.org/content/report/how-racially-diverse-schools-and-classrooms-can-benefit-all-students/?agreed=1

¹² The Long-Run Impacts of Same-Race Teachers. Seth Gershenson, Cassandra M. D. Hart, Joshua Hyman, Constance Lindsay, and Nicholas W. Papageorge NBER Working Paper No. 25254 November 2018, Revised February 2021. https://www.nber.org/system/files/working_papers/w25254/w25254.pdf

¹³ C. Kirabo Jackson, Rucker Johnson, Claudia Persico. November 2014. How Money Makes a Difference: The Effects of School Finance Reforms on Outcomes for Low Income Students. Stanford Center for Opportunity Policy in Education. https://edpolicy.stanford.edu/sites/default/files/publications/how-money-makes-difference-effects-school-finance-reforms-outcomes-low-income-students.pdf

address college affordability and access will not eliminate racial inequality. Active interventions, focused on the needs of the students and families struggling to overcome financial and structural barriers to opportunity, will be needed to realize progress.

Parents and children must be healthy in order to engage in work and education, but racial disparities are also notable nationwide in health outcomes and in access to care. Racial and ethnic minority groups experience higher rates of illness and death across many conditions, including diabetes, hypertension and obesity. Social and economic conditions also contribute to the racial and ethnic health inequities observed in the development of particularly chronic diseases like type 2 diabetes, in part related to the increased frequency of certain interrelated social and economic conditions like reduced access to health insurance coverage, stable housing and employment, and healthy food in communities of color.

These racial disparities are particularly stark for maternal and child health. Black, non-Hispanic women have pregnancy-related mortality rates over three times higher than those noted for white women. These disparities persist across education levels as well. Among women with a college education, Black women have a five times higher pregnancy-related mortality rate than white women. These disparities have complex causes, but they can be partly attributed to disparities in access to adequate prenatal care as Black women are much less likely to receive

IMPACT OF SOCIAL DETERMINANTS OF HEALTH

Social determinants of health have tremendous affect on an individual's health regardless of age, race, or ethnicity.

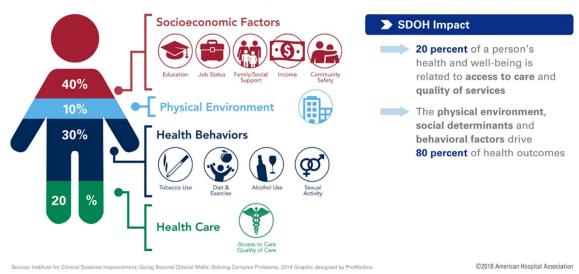


Fig. 2: Illustration from a presentation to the CREJ

¹⁴ Hard Truths: Why Only Race-Conscious Policies Can Fix Racism in Higher Education. The Education Trust, January 2020. https://edtrust.org/resource/hard-truths/

¹⁵ Racism is a Serious Threat to Public Health. Centers for Disease Control and Prevention, April 2021. https://www.cdc.gov/healthequity/racism-disparities/index.html

¹⁶ Communities in Action: Pathways to Health Equity. National Academies Press, January 2017. https://www.ncbi.nlm.nih.gov/books/NBK425845/

early and regular prenatal care compared to white women. Furthermore, infants born to Black women are over twice as likely to die as infants born to white women.¹⁷

Racial disparities in health outcomes have also been highlighted and exacerbated by the COVID-19 pandemic. COVID-19 has imposed a disproportionate burden of illness and death on communities of color, including Black, Latinx, and Native American communities. Nationwide, Black people have died at a rate 1.4 times that of white people. Despite increased risk and disease burden, data from states reporting race and ethnicity show Black and Latinx populations have received vaccinations at lower rates compared to their shares of total COVID-19 disease burden and population.

In contrast, non-Hispanic white populations are over-represented in COVID-19 vaccination rates compared to their share of total COVID-19 disease burden and population. National data reported by the Centers for Disease Control and Prevention (CDC) shows Black and Latinx individuals represent 7.2 and 7.4 percent of total COVID-19 vaccinations, respectively, as of March 25, 2021.¹⁹

Through learning sessions with a variety of stakeholders, members of each subcommittee explored issues related to social determinants of health and how to address them. These stakeholders shared a broad range of ideas on how to address racial disparities in economic, educational, and health outcomes, and the recommendations of each subcommittee are presented below.

Following these discussions, and taking this information into account, the Commission developed recommendations to address racial equity in Kansas by focusing on social determinants of health, in particular looking at factors that influence the economic, educational, and health outcomes of our citizens.

The recommendations span many topics and address items that may take place on the state/agency, legislative, and/or local level. They are arranged by topic and not by priority. The Commission hopes that the Governor, Legislature, and local governmental bodies will consider the recommendations that are applicable to them and take action.

¹⁷ Racial Disparities in Maternal and Infant Health: An Overview. Samantha Artiga, Olivia Pham, Kendal Orgera, and Usha Ranji. November 2020. https://www.kff.org/report-section/racial-disparities-in-maternal-and-infant-health-an-overview-issue-brief/

¹⁸ The COVID Racial Data Tracker. The COVID Tracking Project. https://covidtracking.com/race

¹⁹ Prioritizing Equity In COVID-19 Vaccinations: Promising Practices From States To Reduce Racial And Ethnic Disparities. National Governors Association, March 2021. https://www.nga.org/center/publications/prioritizing-equity-in-covid-19-vaccinations/

RECOMMENDATIONS BY SUBJECT

EARLY CHILDHOOD AND CHILD CARE

In 2019, thousands of Kansans contributed to an assessment conducted by the Kansas Children's Cabinet and Trust Fund to understand the early childhood and child care needs in the state.²⁰ The resulting strategic plan informs the work happening today, and the plan noted the importance of collaboration and action on multiple fronts to meet these goals which continues. In addition, as the economy reopens and Kansas look to return to work, access to child care has emerged as a significant barrier to returning to work for many, and racial minorities tend to have less access to quality, affordable child care. This hinders their ability to engage in work or education programs and contributes to racial employment, income and wealth gaps.

The Kansas Department of Children and Families operates a number of programs to support child care access, such as the Child Care (CC) Subsidy, and offers public resources on finding quality child care providers. The Kansas Department of Health and Environment supports continuity of operations for licensed child care facilities, including during the COVID-19 pandemic, through a network of local child care surveyors that coordinate with local public health officials to provide guidance to community child care providers. Improving access to affordable child care will support greater participation in education, training and employment opportunities for all Kansas and will support the economic mobility and advancement of families of color. The following are recommendations related to early education and child care:

Improve the Kansas Child Day Care Assistance Credit (Ref: Governor's Council on Education, Feb 2021)

EC.1 | LEGISLATIVE

The Child Day Care Assistance credit is an existing tax credit, administered by the Kansas Department of Revenue and intended to encourage businesses to help their employees find child care, either by providing child care services directly or providing assistance in locating services as needed. Kansas can improve the program and expand utilization with a few policy changes:

- Expand the types of businesses eligible for the credit
 Currently C-Corporations and privileged taxpayers (financial institutions) are the only filers eligible to claim the credit.
- Eliminate the reduction of benefits that occurs after the first year when covering the cost of on-site childcare.

Currently 50% of costs spent towards on-site care for employees can be written off in the first year, up to \$45,000 per filer. That drops to 30% and caps at \$30,000 in subsequent years.

13

²⁰ https://kschildrenscabinet.org/all-in-for-kansas-kids/strategic-plan/

Expand the types of eligible qualifications/activities.

Add payments to a shared services agency at the 50% level or pay into a shared service model that provides similar benefits to employees as the two existing eligible expenses.

Incorporate the science of toxic stress and adverse childhood experiences (ACEs) into federal, state, and local policies and programs.

EC.2 | STATE/AGENCY, LEGISLATIVE, LOCAL

Trauma-informed care and healing-centered approaches can support resilience and help mitigate the effects of toxic stress and ACEs, which affect children of all social groups but disproportionately affect children of marginalized groups.

Establish a statewide public-private partnership (Ref: Governor's Council on Education, Dec 2019).²¹ EC.3 | STATE/AGENCY

This new organization shall be tasked with matching philanthropic and private funds to support community-informed and identified approaches designed to equitably meet the needs of Kansas children and families.

Support the continued work of the Governor's Council on Education, the Kansas Children's Cabinet, and other organizations focused on improving early childhood outcomes in Kansas.

EC.4 | STATE/AGENCY

The administration has already taken action on a number of recommendations from the Governor's Council on Education, including establishing the Kansas Children's Cabinet and Trust Fund as the Early Childhood Advisory Council in February 2020,²² and establishing an Early Childhood Integrated Data System Agreement. Both of these steps position Kansas for success in early childhood efforts.

FEDERAL LEGISLATION AND FUNDING

The American Rescue Plan Act (ARPA) directs \$350 billion to states through the State Fiscal Recovery Fund (SFRF) that can be applied to achieve a wide range of policy objectives over a three-year period. The state of Kansas is receiving \$1.6 billion in ARPA funds, and Governor Kelly established the Strengthening People and Revitalizing Kansas (SPARK) Task Force to oversee the use of state dollars, while resources provided through the Local Fiscal Recovery Fund (LFRF) of ARPA will be allocated by local governments. ²³ Racial equity should be a central factor in considering how to strategically allocate these resources and a focus when implementing the initiatives and programs toward which these funds are directed. **The following are recommendations related to the ARPA SFRF that the SPARK Task Force may consider:**

²¹ https://governor.kansas.gov/governors-council-on-education-presents-policy-recommendations-to-governor-kelly/

https://governor.kansas.gov/wp-content/uploads/2020/03/EO-20-02_Executed.pdf

https://governor.kansas.gov/governor-laura-kelly-announces-local-governments-to-receive-federal-coronavirus-relief/

Consider the perspectives of people of color and people from groups impacted by COVID-19 in the process of distributing federal funds.

FL.1 | STATE/AGENCY, LOCAL

As entities look at implementing direct relief and allocating discretionary funds, they should create structures that bring people of color and communities disproportionately impacted by COVID-19 to the table where decisions are being made and consider their perspectives.

Target aid to those most in need due to COVID-19 and the consequent economic crises. Additionally, leverage funds to advance policies that increase equity.

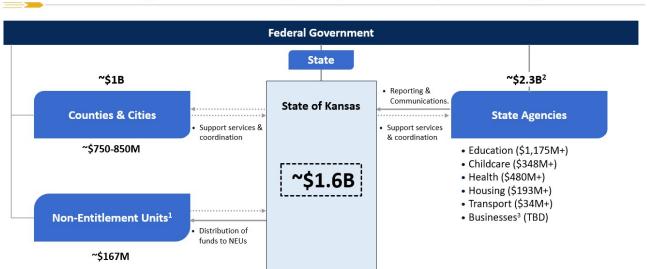
FL.2 | STATE/AGENCY, LOCAL

The decision structures for federal relief spending should include prioritizing populations disproportionately impacted by COVID-19 and considering how funds can be used to advance priorities that Kansas has already put in place to lift up equity across the state. This should include policies that dismantle persistent racial, ethnic, gender, and economic inequities and other barriers that non-dominant groups and identities experience.

Direct federal funds using a broad interpretation of "health" that includes social determinants of health and considers health equity.

FL.3 | STATE/AGENCY, LOCAL

Significant funds from ARPA and other federal relief packages are directed to improving health outcomes. Kansas should consider the definition of "health" to include aspects of the social determinants of health and allocate those funds accordingly. Additionally, health equity should be a primary consideration in the distribution of funds.



ARPA funding will flow to state, local governments, and state agencies

1. A Non-Entitlement Unit (NEU) is a city with a population of less than 50,000. Under federal law, generally, a "metropolitan city" is defined as a city with a population greater than or equal to 50,000. Under the provisions of ARPA, NEUs are Non-entitlement Units of Local Government, or a city that is not a metropolitan city. 2. Final value dependent on final funding formulas, application-based awards, etc. 3. Funds awarded directly to applicants (e.g., airports, farmers, restaurants); opportunity for agency to facilitate/support Note: State funds exclude additional "\$140-150M for Capital Project Funds (Treasury expected to focus only on broadband)

Fig. 3: Illustration from a presentation to the CREJ

Ensure the lowest administrative burden possible for communities and individuals accessing funding and assistance, in particular around utility and housing assistance. Application procedures should be as simplified and accessible as possible.

FL.4 | STATE/AGENCY, LOCAL

As government entities implement direct relief programs and discretionary spending from the federal American Rescue Plan Act and other relief packages, they should consider equity in program access. This includes offering both online and paper forms of applications; eliminating applications entirely where possible; providing navigators to help consumers access services; and providing resources to community groups who specialize in outreach and engagement to assist in connecting individuals to programs.

Explore ways that dollars may be used to provide direct assistance to workers through wage and benefit supplement programs.

FL.5 | STATE/AGENCY, LOCAL

Essential workers have served Kansas throughout the pandemic, taking on significant personal health and safety risk. Many frontline essential workers in food service, long-term facilities, and healthcare are also among the lowest-paid and least likely to have access to health benefits. The state and local governments should explore ways to provide federal reinvestment funds directly to these essential workers, to supplement wages or benefits or both.

TAX POLICY

The Kansas Department of Revenue is the primary entity responsible for administering and monitoring tax policy and programs, with additional programs implemented through or in partnership with other agencies such as the Kansas Housing Resources Corporation. Recent national research has demonstrated how the tax burden is not evenly distributed across communities, and that often lower-income communities of color bear a disproportionately heavy tax burden due to biases in tax policy as well as in enforcement. Improving racial equity necessitates a critical examination of tax policy and tax distribution across the state. **The following are recommendations related to tax policy:**

Implement an equity assessment on tax distribution and consider how the state can collect future race and ethnicity data around tax collections and distribution.

TP.1 | STATE/AGENCY, LOCAL

The Kansas Department of Revenue and local taxing authorities should develop a plan to collect race and ethnicity data on tax collections and distribution. That data should be assessed and analyzed to determine how Kansans of different races and ethnicities are impacted by the tax structure. Analysis should include both short-term and long-term impacts of tax policy.

Reinstate food sales tax rebate (Ref: Governor's Council on Tax Reform 2020 Report, Rec 4.1).24

TP.2 | LEGISLATIVE

The state should implement a refundable food sales tax income tax credit. According to the Governor's Council on Tax Reform, such a credit will benefit as many as 400,000 Kansas households to help offset state and local sales tax paid on groceries.²⁵ This proposal creates targeted relief to low and moderate-income taxpayers.

Create an additional tax bracket for high income earners in the state to ensure a more equitable tax structure.

TP.3 | LEGISLATIVE

Kansas currently has three tax brackets for state income taxes with all families filing jointly who make over \$60,000 a year paying the same rate. By creating a fourth bracket for families filing jointly with incomes over 100,000 a year the state could more equitably distribute the tax burden.

Consider how funding mechanisms shape use of services.

TP.4 | STATE/AGENCY, LEGISLATIVE, LOCAL

The shift at the state and local level to utilizing fines and fees to fund services may disproportionately affect people of color and create a structure where access to services or avoidance of punishment is contingent on access to capital. State and local governments should look for alternative penalties and funding streams that are more appropriate and equitable.

Allow Kansas tax payers using an ITIN (Individual Taxpayer Identification Number) to claim earned income tax credit at the state level.

TP.5 | LEGISLATIVE

While taxpayers without a social security number cannot access the earned income tax credit at the federal level, multiple states allow ITIN filers to access EITC at the state level. Broadening access to the EITC at the state level to ITIN holders would ensure more access to this resource for marginalized communities in our state.

TEACHER DIVERSITY

Research points to the cognitive, social, and emotional benefits realized through diversifying classrooms with students from different backgrounds, cultures, and orientations to the world. ²⁶ This impact extends to the teachers standing in front of those classrooms, with research pointing to the positive effects of diversifying the teacher workforce as well. In one longitudinal study, Black students randomly assigned to at least one Black teacher in grades K-3 were 9 percentage points (13%) more likely to graduate from high school and 6 percentage points

²⁴ https://governor.kansas.gov/wp-content/uploads/2020/01/Revenue-Tax-Council-Report-Rev.-012220.pdf, page 3

²⁵ ibid

²⁶ How Racially Diverse Schools and Classrooms Can Benefit All Students. Amy Stuart Wells, Lauren Fox, and Diana Cordova-Cobo, February 2016. https://tcf.org/content/report/how-racially-diverse-schools-and-classrooms-can-benefit-all-students/?agreed=1; Learning Policy Institute, Diversifying the Teaching Profession: How to Recruit and Retain Teachers of Color.

(19%) more likely to enroll in college than their same-school, same-race peers. ²⁷ As such, many states, districts, and teacher preparation programs have invested in strategies for recruiting and retaining a diverse educator workforce. ²⁸ The following are recommendations related to teacher diversity:

Encourage expansion of the Grow Your own programs across the state, including incentives for GYO graduates who take positions at "hard-to-staff" schools.

TD.1 | STATE/AGENCY, LEGISLATIVE

States can create targeted, teacher recruitment programs that seek to attract high-achieving minority students to the teaching field. One model is the statewide program established in Illinois.²⁹ The creation of a statewide program allows a state to combine human capital reform goals with a targeted effort to recruit minority teachers. As states move to create new ways of assessing teacher effectiveness, state-sponsored programs can lead the way in recruiting minority teachers who will succeed under new evaluation systems. State-led programs can also be models for teacher preparation, training, and professional development.

Provide flexibility to student teaching programs for non-traditional students who must work and student teach.

TD.2 | LEGISLATIVE, LOCAL

Student teaching requires that candidates spend full days in schools for several months. This model was developed many years ago, when most college students were "traditional." Many of today's students, including GYO candidates, are non-traditional. They attend college part-time because they are adult heads of households, have one or more jobs, and often have to care for children of their own. Remedies could include different models for student teaching experiences, with more flexibility in scheduling and credit acquisition. The state should create grant programs that districts can access to assist these individuals, and the state and districts should allow student teachers to receive work-study support.

Ensure policies can be adapted for education students who have outside jobs, families, and/or limited financial resources.

TD.3 | STATE/AGENCY, LOCAL

State and district policy should allow institutions of higher education to offer a diversity of programs for teacher preparation, offer low cost options for teacher preparation and certification, and support statewide programs to recruit and prepare minority teachers. Training institutions should provide individualized supports for education students and adjust to their needs.

²⁷ The Long-Run Impacts of Same-Race Teachers. Seth Gershenson, Cassandra M. D. Hart, Joshua Hyman, Constance Lindsay, and Nicholas W. Papageorge NBER Working Paper No. 25254 November 2018, Revised February 2021. https://www.nber.org/system/files/working_papers/w25254/w25254.pdf

²⁸ Governor Cooper's North Carolina Developing a Representative & Inclusive Vision for Education (DRIVE) Task Force; Washington State "Grow Your Own" Resources; Grow Your Own Illinois; Task Force on Diversifying Virginia's Educator Pipeline; South Carolina's The Center for Recruitment, Retention, and Advancement (CERRA) Pro-Team, Teacher Cadets, and Teaching Fellows Programs; Pathways2Teaching: A Grow Your Own Teacher Program.

²⁹ https://www.ibhe.org/assets/files/gyostatute.pdf

Provide supports to districts with high-needs schools.

TD.4 | STATE/AGENCY, LEGISLATIVE, LOCAL

The state and local school boards should explore ways to assist school districts with a high number of at-risk student populations as measured by economics, race, and ethnicity by equitably distributing resources to zip codes serving a higher at-risk population, providing mentors and instructional coaches or cohort groups to new teachers, reducing class sizes, and by providing social emotional staffing support for districts with high at risk populations.



CREJ members joined Governor Kelly for the signing of the 2021 Juneteenth proclamation

POST-SECONDARY EDUCATION

The State of Kansas has a unique opportunity to align and leverage agency planning focused on racial equity in career pathway and postsecondary priorities. In 2020, the Kansas Board of Regents (BOR) launched a new strategic plan entitled Building a Future.³⁰ This plan prioritizes examination of enrollment equity gaps and access and has set metrics to assess progress in addressing these issues. The Kansas Children's Cabinet and Trust Fund (Children's Cabinet) also positioned equity as an organizing principle in the All in for Kansas Kids Strategic Plan.³¹ This plan takes a holistic approach to education access by addressing strategies across the

³⁰ https://www.kansasregents.org/resources/Building_a_Future.pdf

³¹ https://kschildrenscabinet.org/

education and support continuum to maximize equitable participation and success in career pathway programs. With intentional focus, state system approaches can be enhanced to address embedded inequities, build in more inclusive strategies, and transparently measure state progress on these goals. The following are recommendations related to post-secondary education:

Design loan forgiveness and other student debt policy solutions to benefit students of color and help close racial wealth gaps.

PSE.1 | STATE/AGENCY

Access to post-secondary education is a determining factor in a student's future success. The state should work to ensure that funding sources are available to students from low-income backgrounds or who are first-generation college students.

Support scholarships for tuition assistance through programs such as the Kansas Promise Scholarship Act.

PSE.2 | LEGISLATIVE

The state should continue to support and expand on policies such as the Kansas Promise Scholarship Act, which provides scholarships for students attending eligible post-secondary institutions in Kansas for any two-year associate degree program, career and technical education certificate, or stand-alone program otherwise identified by the Kansas Board of Regents.

Provide resources to post-secondary institutions so that they are less reliant on student tuition.

PSE.3 | LEGISLATIVE

Without appropriate funding, institutions may increase tuition and fees to cover their costs, which in turn disproportionately impacts low-income students.

Connect career and technical educational systems with workforce needs and develop public-private partnerships to provide learning opportunities to students.

PSE.4 | STATE/AGENCY. LOCAL

The state should invest in infrastructure that supports education for high-demand occupations. Schools and businesses can partner to provide on-the-job training opportunities in critical skills.

Ensure we have accessible transfer pathways from two year to four year post-secondary educational institutions within the state.

PSE.5 | STATE/AGENCY, LOCAL

This includes updating KBOR policy manual Chapter 111.A.9 Degrees B. 2a-d to treat transfer credits from two year and four institutions equally, while maintaining upper level and residency requirements for bachelor's degrees. Students attending two-year schools are more racially and ethnically diverse than students at four-year colleges and universities. When we accept more transfer credits from four year institutions and do not accept the same courses from two year institutions, we end up institutionalizing a disadvantage for students who are more likely to be students of color. A recent Government Accountability Office Report found that transfer students

lose roughly 40% of their credits when moving between institutions.³² This comes at a significant financial cost for students, extends their time to degree, and discourages their completion process. Regent schools are all looking to improve retention and graduation rates. This proposal is a student-centered approach to higher education that ensures KBOR institutions create and maintain transfer pathways between community colleges and four year institutions while maintaining the rigor of our four year degrees.

SCHOOL RESOURCE OFFICERS

The presence of school resource officers (SROs) or law enforcement officers in schools varies among schools and communities, with approximately 68 percent of high school students across the U.S. experiencing the presence of a school resource officer.³³ Education, public safety, and human services officials may consider the impact of police presence in schools on the racial disparities in school discipline and referrals to the justice system. The Commission on Racial Equity and Justice made several recommendations related to SROs in its first report in December 2020.³⁴ **The following are additional recommendations related to school resource officers:**

If law enforcement is utilized in school districts for any purpose, districts should create sustainable partnerships and formalize MOUs between school districts, law enforcement agencies, and stakeholders.

SRO.1 | LOCAL

A formal agreement between the school district and law enforcement agencies, developed in conversation with other stakeholders, can help ensure clarity between various parties on the intention of the engagement and the guidelines of law enforcement involvement in the educational institution.

If law enforcement is used in schools, institutions should provide training to SROs, including but not limited to restorative justice, anti-racism, implicit bias training, and school-based strategies to support social and emotional health and de-escalation.

SRO.2 | LOCAL

Districts should be involved in the recruitment and hiring of effective SROs and school personnel that are trained in educational practices that support students. All school personnel should be educated on the role of SROs in districts that choose to utilize them so that they can be properly engaged.

³² https://www.insidehighered.com/news/2017/09/14/reports-highlight-woes-faced-one-third-all-college-students-who-transfer

https://www.urban.org/urban-wire/prevalence-police-officers-us-schools.

https://governor.kansas.gov/wp-content/uploads/2020/12/CREJ-Report-December-1-2020_FINAL-1.pdf

If law enforcement is used in schools, implement policies that restrict SROs from addressing student discipline or enforcing school rules.

SRO.3 | LOCAL

If SROs are utilized in a school or school district, their role should be mentorship of students and enforcement of laws. SROs should not enforce rules or be used to discipline students.

SCHOOL MASCOTS

The time is right for the state of Kansas to take intentional steps to remove the use of Native American mascots and related imagery in public education settings. The work has already begun, with Wichita school board members voting in February 2021 to get remove the controversial Redskins mascot at North High School.³⁵ Four schools in the Shawnee Mission School District will select new mascots after the district's board of education voted unanimously in favor of a policy that bans derogatory or offensive mascots.³⁶ Additional steps can be taken at the state level to accelerate and encourage these district-level actions. **The following are recommendations related to school mascots:**

Review and eliminate the use of Native American mascots, imagery, and names by educational institutions and sports teams, unless used by a tribal school or educational institution.

SM.1 | LEGISLATIVE, LOCAL

This action can be taken at the local or state level. Nevada passed a law in 2021 that could be used as a model for a state legislative action.³⁷

If imagery remains (for example, is a permanent part of an architectural structure), educational resources should be included and conversations with the community and appropriate tribal and Native American organizations should be held to ensure imagery is appropriately contextualized.

Institutions and entities should collaborate with the Kansas Office of Native American Affairs (KONAA) and the Kansas Association for Native American Education (KANAE) to identify resources and to educate and assist in assessing their Native American representations.

SM.2 | LOCAL

KONAA can assist in coordinating conversations with Kansas tribes and other stakeholders in the state. KANAE at Kansas State University can help connect entities with additional perspectives and knowledges of tribal nations.

³⁵ https://www.kmuw.org/post/wichita-public-schools-drops-redskins-name-north-high

³⁶ https://www.kcur.org/news/2021-01-26/four-shawnee-mission-schools-will-have-new-mascots-after-years-of-using-native-american-imagery

³⁷ https://www.leg.state.nv.us/App/NELIS/REL/81st2021/Bill/7369/Overview

Schools should recognize and respect Tribal sovereignty and acknowledge and build partnerships with federally recognized tribes in their school district.

SM.3 | LOCAL

The Commission recognizes and respects local control by elected boards of education and encourages active involvement of local communities, students, and citizens around the topic of Native American mascots with information provided regarding the harmful effects of Native American mascots.

School districts should re-examine their anti-bullying and anti-discrimination policies and should include culturally-relevant instructional resources are inclusive of all groups and present culturally, historically, linguistically, and socially accurate information and representations. All resources should be historically accurate and free of glorifying oppressive constructs, beliefs, and ideas.

SM.4 | LOCAL

These efforts should include Native American history and educational opportunities, as well as supports for Native American students within the district's state educational plan under the Every Student Succeeds Act (ESSA).

MATERNAL AND CHILD HEALTH

Improving the health and well-being of mothers, infants and children is critically important, especially as it significantly influences the health and welfare of the next generation. Maternal and child health is an early indicator of future public health challenges for families, communities and the health system.³⁸ Unfortunately, significant racial disparities exist in maternal and child health. A recent Kaiser Family Foundation brief highlighted:³⁹

- Black and American Indian and Alaska Native (AIAN) women have higher rates of pregnancyrelated death compared to white women.
- Black, American Indian and Alaska Native (AIAN), and Native Hawaiian and Other Pacific Islander (NHOPI) women are more likely compared to white women to have births with risk factors that increase likelihood of infant mortality and can have long-term negative consequences for children's health.
- Reflecting increased birth risks, infants born to Black, AIAN, and NHOPI women have markedly higher mortality rates than those born to white women.

These disparities, in part, reflect increased barriers to health care among people of color. The recommendations in this report aim to improve access to health care for people of color in Kansas and we expect the future report to highlight policy recommendations that focus on early learning and social emotional development during the critical prenatal to three year time frame. The following are recommendations related to maternal and child health:

³⁸ https://www.healthypeople.gov/2020/topics-objectives/topic/maternal-infant-and-child-health

³⁹ https://www.kff.org/racial-equity-and-health-policy/issue-brief/racial-disparities-maternal-infant-health-overview/

Expand Medicaid.

MCH.1 | LEGISLATIVE

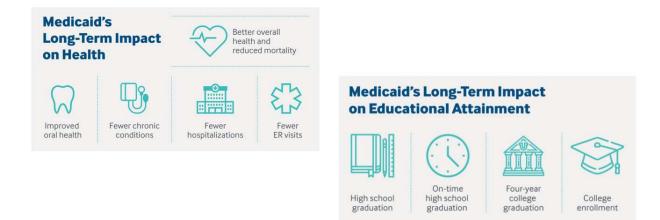
Expanding Medicaid eligibility to 138% of the federal poverty is the single most impactful thing that the state of Kansas could do to increase access to care, as well as improve health equity and health outcomes. Expansion would positively impact many areas of study for the Commission, including healthcare, education, and economic systems. If Kansas were to expand its Medicaid program, approximately 82,700 uninsured nonelderly adults would become eligible for coverage, 38% of the state's uninsured nonelderly adult population.⁴⁰

Offer comprehensive maternal benefits through Medicaid.

MCH.2 | STATE/AGENCY, LEGISLATIVE

Many states have effectively leveraged federal Medicaid funds to provide broader services to mothers and children, including offering home visits, funding for clinical training on health equity and implicit bias, developing broader networks of maternity care providers in rural areas, and research on the potential benefits of Medicaid coverage for doula care. Kansas should adopt such programs that have been proven to improve health outcomes.

Medicaid is a Long-term Investment in Health and Education



Source: Edwin Park, Joan Alker, and Alexandra Corcoran, Jeopardizing a Sound Investment: Why Short-Term Cuts to Medicaid Coverage During Pregnancy and Childhood Could Result in Long-Term Harm (Commonwealth Fund, Dec. 2020). https://doi.org/10.26099/qe16-9f97



Fig. 4: Illustration from a presentation to the CREJ

⁴⁰ https://files.kff.org/attachment/fact-sheet-medicaid-expansion-KS

Extend Medicaid coverage for mothers to 12 months postpartum.

MCH.3 | STATE/AGENCY, LEGISLATIVE

On average, each year over 9,000 mothers in Kansas are dropped from Medicaid enrollment/coverage 60 days after the end of pregnancy. Ensuring Medicaid coverage for a continuous 12 months postpartum (extending an additional 10 months) can significantly improve health outcomes for mothers, children, and families across the state.

Publicly report measures of child health by race and ethnicity and service location (region, plan, provider), starting with the developmental screening measure for children ages 0–3.

MCH.4 | STATE/AGENCY

Medicaid and CHIP require states to collect a range of children's quality measures encompassing both physical and mental health. Requiring KDHE to collect and report child core set measures de-segregated by race/ethnicity and service location for children ages 0-3 would provide data needed to track progress in the state's effort to address disparities.

Develop payment policy to support the health of the child/caregiver relationship, utilizing a model of "two-generation" care.

MCH.5 | STATE/AGENCY

KDHE should adopt programs and payment policies that prioritize infant-early childhood mental health by paying for evidence based dyadic care or family therapy, parenting programs. Additionally, KDHE should explore team-based primary care, high-performing: medical homes and comprehensive home visiting as strategies to support "two-generation" care.

Utilize quality programs as part of MCO contracts to improve quality of care.

MCH.6 | STATE/AGENCY

Require and/or provide incentives to Medicaid managed care plans to focus on areas important to maternal and child health, such as behavioral health screenings and interventions, developmental screenings, prenatal care, or well-child visits.

Train partners to utilize birth equity framework.

MCH.7 | STATE/AGENCY, LOCAL

State and local health departments and health providers across the state should utilize the birth equity framework to educate providers, parents and community members on how to create and assure conditions of optimal births for all people. The framework aims to address racial and social inequities in a sustained way.

Establish First 1,000 day "health homes" for new mothers and children ages 0-3.

MCH.8 | STATE/AGENCY

Kansas should establish health homes for the first 1,000 days of a child's life⁴¹ and utilize comprehensive care coordination services to better connect new mothers and children to

⁴¹ https://health.ny.gov/health_care/medicaid/redesign/first_1000.htm

needed physical and behavioral health care. KDHE should explore how to leverage the pediatric visit to pay for care coordination services as well as utilize community based providers, like Community Health Workers, to provide care and critical wrap-around services to ensure mothers and children's physical, behavioral, social and emotional needs are met during the child's first 1,000 days.

Develop payment policies to reimburse community-based providers such as community health workers, home visitors, doulas, and lactation consultants.

MCH.9 | STATE/AGENCY

Kansas Department of Health and Environment's Division of Health Care Finance, also known as the state Medicaid agency, has authority to recognize and reimburse credentialed members of the health care team such as community health workers, home visitors, doulas and lactation consultants. To improve access to culturally competent, quality, community-based care, the commission recommends that KDHE pursue state plan amendments, payment policies, and MCO contract language that recognizes and reimburses health care teams for the maternal and child health services provided by these community-based providers. KDHE should also explore how innovative payment models and programs such as health homes and targeted case management could be used to improve health for new mothers and infants.

Improve health of children by reducing the number of uninsured children through enabling continuous coverage for children ages 0-5.

MCH.10 | LEGISLATIVE

Kansas is one of the states with a growing number of uninsured children. In 2019, there were 9,000 fewer Kansas children who had health coverage than in 2016. Black, Indigenous, and children of color are nearly twice as likely to be uninsured than white children (7.8% vs 4.2%) in Kansas. Kansas can reduce the number of children who churn off of Medicaid due to red tape/administrative reasons by implementing a policy that ensures all Kansas children have continuous coverage for ages 0-5. Increased access to coverage will result in more consistent access to pediatrician-recommended well-child visits. Such regular check-ups, as recommended by the American Academy of Pediatrics, are more frequent during early years of development to ensure delays or health problems are addressed as early as possible. This can help to put a child on the path for success in kindergarten and well beyond into adulthood.

Raise income level for the Children's Health Insurance Program (CHIP) and pregnant women to 240% of the Federal Poverty Level (FPL).

MCH.11 | LEGISLATIVE

Ensuring pregnant mothers have access to prenatal care is critical to improving health and outcomes for both mothers and infants. Expanding eligibility for coverage to 240% FPL will provide access to health coverage for more Kansas mothers. Raising eligibility to 240% FPL for CHIP and pregnant women would align income eligibility for pregnant women and children in the state.

Support telehealth policies to improve maternal and child health outcomes and maintain access to telehealth services post-COVID 19.

MCH.12 | STATE/AGENCY, LEGISLATIVE

Ensuring that all Kansas mothers have access to telehealth services established during the public health emergency will require legislative action to establish payment parity, ensure mothers can access services from home or other setting of choice and their provider has flexibility of where their providing the service (originating and distance site issues), can use audio devices and personal devices to access telehealth services. The state should ensure telehealth covers services for new mothers and children ages 0-5. Such services should be available in Spanish and other languages statewide.

Partner with state groups to offer best practices and education for mothers and families during and after pregnancy.

MCH.13 | STATE/AGENCY, LOCAL

KDHE should partner with local health departments and school districts to support the use of evidence-based prenatal, postpartum, and parenting programs as a strategy to improve health outcomes and reduce disparities.

VACCINE EQUITY

Use a variety of media, including social media, ethnic media, traditional media and mainstream media. States can also employ phone banking and door-to-door canvassing. As of May 2021, about 241 per 1,000 Black Kansans and 120 per 1,000 Native American Kansans had been vaccinated, compared to approximately 338 per every 1,000 white people.⁴² To address these disparities in vaccination rates, Governor Kelly has convened the COVID-19 Vaccine Equity Task Force, a group consisting of leaders across diverse organizations, including academics, community organizers, physicians, nurses and faith leaders, as well as representatives from state government.⁴³ Barriers to vaccine equity include reduced access to transportation in communities of color, language barriers and gaps in culturally competent messaging about the vaccine. **The following are recommendations related to vaccine equity:**

Provide COVID-19 vaccines and treatment to uninsured individuals in exchange for 100 percent federal matching rate for these services.

VE.1 | STATE/AGENCY

The American Rescue Plan (ARP) requires coverage of COVID-19 vaccines and treatment without cost sharing for Medicaid and CHIP beneficiaries throughout the public health emergency and for one full year after the emergency has ended. States can also choose to provide COVID-19 vaccines and treatment to uninsured individuals, in exchange for 100 percent

⁴² https://kansasreflector.com/2021/05/29/equity-task-force-looks-to-continue-push-as-covid-19-vaccination-racial-disparity-improves-in-kansas/

⁴³ https://governor.kansas.gov/governor-laura-kelly-launches-first-covid-19-vaccine-equity-taskforce-meeting/

federal matching rate for these services. Kansas should take advantage of this option to insure all Kansas can access vaccinations and treatments.

Provide grants to trusted partners and community-based organizations that could both educate people about the importance of data collection and collect data at vaccination sites.

VE.2 | STATE/AGENCY, LOCAL

Collecting and reporting disaggregated data is the only way we will know if vaccine distribution is equitable and we know who is getting vaccinated. However, data collection can create barriers for individuals who fear misuse of that data. Kansas should work with community partners to ensure that data collection is implemented in a way that doesn't create unintended barriers.

Beyond collecting and reporting data, Kansas should also:

- Provide grants to trusted partners and community-based organizations that could both
 educate people about the importance of data collection and collect data at vaccination
 sites.
- Ensure clarity about how people's personal data will be used, both in vaccine communications and at the vaccination site. Individuals who refuse to provide personal data should not be turned away.
- Collect racial, ethnic and other demographic data, including on people incarcerated broken
 out by federal, state and local levels, as well as by gender and race. Data should be
 publicly available and updated every weekday, with appropriate privacy safeguards in
 place.

Utilize culturally competent messaging about vaccine efficacy and availability. Make sure materials and communications are available in a variety of languages.

VE.3 | STATE/AGENCY, LOCAL

Communication from state and local governments about vaccines and vaccine availability should be clear, timely and culturally competent. In relation to the COVID-19 vaccine, messages should also highlight that the vaccines are safe, effective and free, and that individuals who refuse to share personal data will not be turned away from getting a vaccine. Use a variety of media, including social media, ethnic media, traditional media and mainstream media. States can also employ phone banking, door-to-door canvassing, and texting campaigns.

Permit Medicaid enrollees to use the Medicaid Non-Emergency Medical Transportation (NEMT) benefit to access transportation to get vaccinated. Work to ensure this benefit is easily accessible.

VE.4 | STATE/AGENCY

KDHE should permit Medicaid enrollees to use the Medicaid Non-Emergency Medical Transportation (NEMT) benefit to access transportation to get vaccinated. States can also make accessing this benefit easier for Medicaid enrollees.

Develop a strategy for reaching people who are confined, using existing home visiting infrastructure, such as medical house calls, visiting nurses, or even programs like Meals on Wheels, can help reach this population.

VE.5 | STATE/AGENCY, LOCAL

Kansas should utilize community-based providers like community health workers, home-visitors, and other home based services and programs to assist people who are confined in accessing vaccinations and care. For instance, community health workers could help make appointments, provide transportation and coordinate care. The state should explore leveraging ARP funding, grant funding and other Medicaid reimbursement for these services. Similarly, set up mobile vaccine clinics in neighborhoods/census tracts with high populations of communities of color and others most impacted by the COVID-19 virus.

Identify strategies to distribute vaccines to the most impacted communities.

VE.6 | STATE/AGENCY

The state should develop innovative distribution models to distribute vaccines to the most impacted communities. Communities of color have been disproportionately impacted by the pandemic and utilizing local clinics and mobile clinics as well as culturally competent providers, like community health workers, to reach these communities should be a priority.

Employ phone banking, canvassing and municipal emergency alert systems or reverse 911 infrastructure to notify people of vaccine availability.

VE.7 | LOCAL

To ensure municipalities are reaching everyone in their communities they should employ a multichannel, direct communications and outreach strategy to reach residents. Municipalities should leverage their reverse 911 infrastructure or emergency alert systems in this effort.

Set up partnerships with Community-Based Organizations (CBOs) and schools that reach targeted populations to conduct neighborhood-based vaccination clinics.

VE.8 | LOCAL

School-based clinics, community organizations, safety-net clinics and community groups have strong community connections. Local health departments should work in partnership with trusted community organizations as well as provide funding to these groups to assist with vaccine education and distribution.

SUBJECTS FOR FUTURE STUDY

The Commission's work on the social determinants of health is a year-long endeavor. As such, a number of topics were identified by Commission members as critical to the conversation about racial equity. The subjects below have been specifically named as items that the Commission and its subcommittees will study in the coming year and plans to provide recommendations on in the December 2021 report.

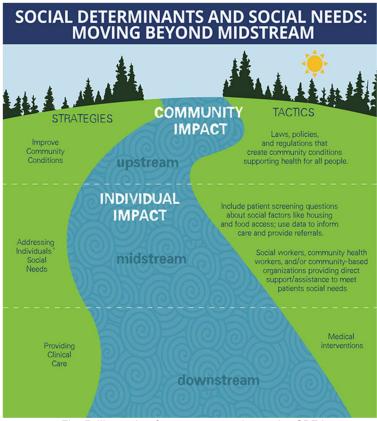


Fig. 5: Illustration from a presentation to the CREJ

HOUSING

Many state housing programs for lower-income households, including emergency rental assistance, eviction prevention, homeless services and first-time homebuyer programs, are administered by the Kansas Housing Resources Corporation.⁴⁴ Governor Kelly has also commissioned a housing study to assess the state of housing policy and programs in Kansas and areas for improvement. Stable access to safe and affordable housing is foundational to a person's ability to live with dignity, engage in the labor market and achieve economic mobility. As such, it is crucial that racial equity be at the center of housing program development and service provision.

⁴⁴ https://kshousingcorp.org/

RACIAL WEALTH GAP AND UNFAIR LENDING PRACTICES

The state can address multiple facets of financial literacy, financial service provision and lending practices through programs administered across a number of agencies, including the Kansas Office of the State Bank Commissioner, the Kansas Housing Resources Corporation, and the Kansas Department of Commerce. The racial wealth gap across the country is pervasive and severe, keeping many non-white families locked in cyclical poverty and without the financial foundation upon which to become self-sufficient and experience economic mobility. Limited access to financial services and products, as well as biased and unfair financial service provision and lending practices, are major contributors to the racial wealth gap.



The CREJ hears a presentation on Social Determinants of Health from the Health Forward Foundation

BROADBAND

The Kansas Office of Broadband Development was established in 2020 within the Kansas Department of Commerce to help ensure all Kansans have the opportunity to live, work, learn and compete in a global economy by improving universal access to quality, affordable and reliable broadband. Among their initiatives is the Broadband Acceleration Grant program - Kansas' first state-funded competitive broadband grant opportunity to fund projects that facilitate access to high-quality internet service to Kansas homes, businesses and communities. Improving broadband connectivity for all communities, including and especially for communities of color, is essential to reducing racial disparities in access to information, health and human services, education, civic engagement and employment opportunities.

⁴⁵ https://www.kansascommerce.gov/community-development/infrastructure-assistance/broadband-development/

STUDENT LOANS/EDUCATION FINANCING

Postsecondary education is a proven strategy to increase individual's lifetime earnings and to provide some stability during times of economic downturn. Increasingly, however, these pathways are becoming less affordable for low- and middle-income families. These increasing costs have led to learners taking on higher debt levels as they attempt to attain a credential. Kansas, ranked 35th in the nation in debt load, has an average of \$31,300 in student loan debt per borrower. Embedded within these data points on student debt are stark racial disparities. For example, black borrowers tend to borrow the most, have overall higher loan balances, and experience the highest rates of default while in repayment. Increasing access to postsecondary pathways, while addressing the crippling nature of student debt on communities of color requires an approach that is not framed by deficits, but instead examines the assets and opportunities that exist for Kansas in increasing access and alleviating the cost burdens of college attainment.

WORKFORCE

The Kansas Department of Commerce administers workforce services connecting Kansas job seekers and employers via KANSASWORKS, the state's public workforce assistance system, and convenes partnerships with industry, academia and technical education partners via the Workforce AID (Aligned with Industry Demand) program (a partnership between the Kansas Department of Commerce and the Kansas Board of Regents).

The KANSASWORKS State Board (KWSB) serves as the state's federally-recognized state workforce development board, comprised of industry, education, and human services partners appointed by the governor to provide strategic direction for the state's workforce development investments, partnership development, and program implementation across the state's designated local areas. There are several opportunities to embed a greater focus on racial equity across the numerous training and employment programs and funding streams administered via the KANSASWORKS system and to bolster these investments to help close racial employment, income and wealth gaps.

The Commission's future work will include study of models for workforce development programs and how they can impact students and workers in Kansas.

⁴⁶ Kansas State profile, https://ticas.org/interactive-map/

⁴⁷ Baker, Dominique J. 2019. "A Case Study of Undergraduate Debt, Repayment Plans, and Postbaccalaureate Decision-Making among Black Students at HBCUs." Journal of Student Financial Aid 48 (2): 1.

⁴⁸ https://ksworksstateboard.org/

BEHAVIORAL HEALTH

Behavioral health, encompassing mental health and the treatment of substance use disorders, is key to a healthy and productive life as well as resilient and vibrant communities. Focusing on preventing, detecting, and treating behavioral health conditions has impacts on individuals, their families, and their communities.⁴⁹ Data shows racial disparities in the impacts of behavioral health systems on communities of color. For example, despite reporting a lower prevalence of substance use disorder than their white counter parts, Black and Brown communities experience greater problems associated with substance use, such as legal issues, justice system involvement, and social consequences. ⁵⁰ ⁵¹

ACES AND INTERFAMILY VIOLENCE

Adverse childhood experiences, or ACEs, are potentially traumatic events that occur in childhood. These may include violence, abuse, neglect, or other environmental factors that cause a child to experience instability or that interfere with bonding with their parental figures.⁵² According to the CDC, about 61% of adults reported at least one ACE, and racial and ethnic minorities are at greater risk for experiencing 4 or more ACEs.⁵³ Kansas can take action that will promote safe, stable, and nurturing relationships and environments for all children and families.

MAXIMIZING FEDERAL FUNDING

Existing and anticipated federal funds administered across a range of state agencies and programs could be better coordinated and aligned to support more efficient and effective service delivery for Kansans most in need of support. The state may should consider overarching strategies and approaches to maximizing federal funds across program areas.

⁴⁹ https://www.samhsa.gov/sites/default/files/samhsa-behavioral-health-integration.pdf

⁵⁰ https://www.sciencedirect.com/science/article/abs/pii/S0376871619302443?via%3Dihub

⁵¹ https://www.vera.org/publications/for-the-record-unjust-burden

https://www.cdc.gov/violenceprevention/aces/fastfact.html

⁵³ Ibid.

RECOMMENDATIONS BY ENTITY

Here you'll find all the Commission's recommendations organized by the entity or level of leadership that should consider implementing them: state/agency, legislative, or local.

STATE/AGENCY

EARLY CHILDHOOD AND CHILD CARE

- EC.2: Incorporate the science of toxic stress and adverse childhood experiences (ACEs) into federal and state policies and programs.
- EC.3: Establish a statewide public-private partnership (Ref: Governor's Council on Education, Dec 2019).
- EC.4: Support the continued work of the Governor's Council on Education, the Kansas Children's Cabinet, and other organizations focused on improving early childhood outcomes in Kansas.

FEDERAL LEGISLATION AND FUNDING

- FL.1: Consider the perspectives of people of color and people from groups impacted by COVID-19 in the process of distributing federal funds.
- FL.2: Target aid to those most in need due to COVID-19 and the consequent economic crises. Additionally, leverage funds to advance policies that increase equity.
- FL.3: Direct federal funds using a broad interpretation of "health" that includes social determinants of health and considers health equity.
- FL.4: Ensure the lowest administrative burden possible for communities and individuals accessing funding and assistance, in particular around utility and housing assistance. Application procedures should be as simplified and accessible as possible.
- FL.5: Explore ways that dollars may be used to provide direct assistance to workers through wage and benefit supplement programs.

TAX POLICY

- TP.1: Implement an equity assessment on tax distribution and consider how the state can collect future race and ethnicity data around tax collections and distribution.
- TP.4: Consider how funding mechanisms shape use of services.

TEACHER DIVERSITY

- TD.1: Encourage expansion of the Grow Your own programs across the state, including incentives for GYO graduates who take positions at "hard-to-staff" schools.
- TD.3: Ensure policies can be adapted for education students who have outside jobs, families, and/or limited financial resources.
- TD.4: Provide supports to districts with high-needs schools.

POST-SECONDARY EDUCATION

- PSE.1: Design loan forgiveness and other student debt policy solutions to benefit students of color and help close racial wealth gaps.
- PSE.4: Connect career and technical educational systems with workforce needs and develop public-private partnerships to provide learning opportunities to students.
- PSE.5: Ensure we have accessible transfer pathways from two year to four year post-secondary educational institutions within the state.

MATERNAL AND CHILD HEALTH

- MCH.2: Offer comprehensive maternal benefits through Medicaid.
- MCH.3: Extend Medicaid coverage for mothers to 12 months postpartum.
- MCH.4: Publicly report measures of child health by race and ethnicity and service location (region, plan, provider), starting with the developmental screening measure for children ages 0–3.
- MCH.5: Develop payment policy to support the health of the child/ caregiver relationship, utilizing a model of "two-generation" care.
- MCH.6: Utilize quality programs as part of MCO contracts to improve quality of care.
- MCH.7: Train partners to utilize birth equity framework.
- MCH.8: Establish First 1,000 day "health homes" for new mothers and children ages 0-3.
- MCH.9: Develop payment policies to reimburse community-based providers such as community health workers, home visitors, doulas, and lactation consultants.
- MCH.12: Support telehealth policies to improve maternal and child health outcomes and maintain access to telehealth services post-COVID 19.
- MCH.13: Partner with state groups to offer best practices and education for mothers and families during and after pregnancy.

VACCINE EQUITY

- VE.1: Provide COVID-19 vaccines and treatment to uninsured individuals in exchange for 100 percent federal matching rate for these services.
- VE.2: Provide grants to trusted partners and community-based organizations that could both educate people about the importance of data collection and collect data at vaccination sites.
- VE.3: Utilize culturally competent messaging about the vaccine efficacy and availability. Make sure materials and communications are available in a variety of languages.
- VE.4: Permit Medicaid enrollees to use the Medicaid Non-Emergency Medical Transportation (NEMT) benefit to access transportation to get vaccinated. Work to ensure this benefit is easily accessible.
- VE.5: Develop a strategy for reaching people who are confined, using existing home visiting infrastructure, such as medical house calls, visiting nurses, or even programs like Meals on Wheels, can help reach this population.
- VE.6: Identify strategies to distribute vaccines to the most impacted communities.

LEGISLATIVE

EARLY CHILDHOOD AND CHILD CARE

- EC.1: Improve the Kansas Child Day Care Assistance Credit (*Ref: Governor's Council on Education, Feb 2021*).
- EC.2: Incorporate the science of toxic stress and adverse childhood experiences (ACEs) into federal, state, and local policies and programs.

TAX POLICY

- TP.2: Reinstate food sales tax rebate (Ref: Governor's Council on Tax Reform 2020 Report, Rec 4.1)
- TP.3: Create an additional tax bracket for high income earners in the state to ensure a more equitable tax structure.
- TP.4: Consider how funding mechanisms shape use of services.
- TP.5: Allow Kansas tax payers using an ITIN (Individual Taxpayer Identification Number) to claim earned income tax credit at the state level.

TEACHER DIVERSITY

- TD.1: Encourage expansion of the Grow Your own programs across the state, including incentives for GYO graduates who take positions at "hard-to-staff" schools.
- TD.2: Provide flexibility to student teaching programs for non-traditional students who must work and student teach.
- TD.4: Provide supports to districts with high-needs schools.

POST-SECONDARY EDUCATION

- PSE.2: Support scholarships for tuition assistance through programs such as the Kansas Promise Scholarship Act
- PSE.3: Provide resources to post-secondary institutions so that they are less reliant on student tuition.

SCHOOL MASCOTS

SM.1: Review and eliminate the use of Native American mascots, imagery, and names by educational institutions and sports teams, unless used by a tribal school or educational institution.

MATERNAL AND CHILD HEALTH

- MCH.1: Expand Medicaid.
- MCH.2: Offer comprehensive maternal benefits through Medicaid.
- MCH.3: Extend Medicaid coverage for mothers to 12 months postpartum.
- MCH.10: Improve health of children by reducing the number of uninsured children through enabling continuous coverage for children ages 0-5.
- MCH.11: Raise income level for the Children's Health Insurance Program (CHIP) and pregnant women to 240% of the Federal Poverty Level (FPL).
- MCH.12: Support telehealth policies to improve maternal and child health outcomes and maintain access to telehealth services post-COVID 19.

LOCAL

EARLY CHILDHOOD AND CHILD CARE

EC.2: Incorporate the science of toxic stress and adverse childhood experiences (ACEs) into federal, state, and local policies and programs.

FEDERAL LEGISLATION AND FUNDING

- FL.1: Consider the perspectives of people of color and people from groups impacted by COVID-19 in the process of distributing federal funds.
- FL.2: Target aid to those most in need due to COVID-19 and the consequent economic crises. Additionally, leverage funds to advance policies that increase equity.
- FL.3: Direct federal funds using a broad interpretation of "health" that includes social determinants of health and considers health equity.
- FL.4: Ensure the lowest administrative burden possible for communities and individuals accessing funding and assistance, in particular around utility and housing assistance. Application procedures should be as simplified and accessible as possible.
- FL.5: Explore ways that dollars may be used to provide direct assistance to workers through wage and benefit supplement programs.

TAX POLICY

- TP.1: Implement an equity assessment on tax distribution and consider how the state can collect future race and ethnicity data around tax collections and distribution.
- TP.4: Consider how funding mechanisms shape use of services.

TEACHER DIVERSITY

- TD.2: Provide flexibility to student teaching programs for non-traditional students who must work and student teach.
- TD.3: Ensure policies can be adapted for education students who have outside jobs, families, and/or limited financial resources.
- TD.4: Provide supports to districts with high-needs schools.

POST-SECONDARY EDUCATION

- PSE.4: Connect career and technical educational systems with workforce needs and develop public-private partnerships to provide learning opportunities to students.
- PSE.5: Ensure we have accessible transfer pathways from two year to four year post-secondary educational institutions within the state.

SCHOOL RESOURCE OFFICERS

- SRO.1: If law enforcement is utilized in school districts for any purpose, districts should create sustainable partnerships and formalize MOUs between school districts, law enforcement agencies, and stakeholders.
- SRO.2: If law enforcement is used in schools, institutions should provide training to SROs, including but not limited to restorative justice, anti-racism, implicit bias training, and school-based strategies to support social and emotional health and de-escalation.

SRO.3: If law enforcement is used in schools, implement policies that restrict SROs from addressing student discipline or enforcing school rules.

SCHOOL MASCOTS

SM.1: Review and eliminate the use of Native American mascots, imagery, and names by educational institutions and sports teams, unless used by a tribal school or educational institution.

SM.2: Institutions and entities should collaborate with the Kansas Office of Native American Affairs (KONAA) and the Kansas Association for Native American Education (KANAE) to identify resources and to educate and assist in assessing their Native American representations.

SM.3: Schools should recognize and respect Tribal sovereignty and acknowledge and build partnerships with federally recognized tribes in their school district.

SM.4: School districts should re-examine their anti-bullying and anti-discrimination policies and should include culturally-relevant instructional resources are inclusive of all groups and present culturally, historically, linguistically, and socially accurate information and representations. All resources should be historically accurate and free of glorifying oppressive constructs, beliefs, and ideas.

MATERNAL AND CHILD HEALTH

MCH.7: Train partners to utilize birth equity framework.

MCH.13: Partner with state groups to offer best practices and education for mothers and families during and after pregnancy.

VACCINE EQUITY

VE.2: Provide grants to trusted partners and community-based organizations that could both educate people about the importance of data collection and collect data at vaccination sites.

VE.3: Utilize culturally competent messaging about the vaccine efficacy and availability. Make sure materials and communications are available in a variety of languages.

VE.5: Develop a strategy for reaching people who are confined, using existing home visiting infrastructure, such as medical house calls, visiting nurses, or even programs like Meals on Wheels, can help reach this population.

VE.7: Employ phone banking, canvassing and municipal emergency alert systems or reverse 911 infrastructure to notify people of vaccine availability.

VE.8: Set up partnerships with Community-Based Organizations (CBOs) and schools that reach targeted populations to conduct neighborhood-based vaccination clinics.

EXECUTIVE ORDER NO. 20-48

Establishing the Governor's Commission on Racial Equity and Justice

WHEREAS, Kansas is committed to a shared vision of increased prosperity and improved well-being for all Kansans;

WHEREAS, Kansas was founded as a Free State and was the home of prominent abolitionists and advocates for racial justice;

WHEREAS, Kansas is the home of Brown v. Board of Education of Topeka and the Dockum Drug Store sit-in- events that highlight the state's commitment to and struggles with racial equity and justice;

WHEREAS, racial inequity and injustice that impacts any Kansan is a threat to the well-being of all Kansans;

WHEREAS, trust between law enforcement and the people they protect and serve is essential in a society, and is key to the security of our communities, the safe and effective delivery of policing services, and the rectitude of our criminal justice system;

WHEREAS, citizens expect law enforcement officers to serve the public and conduct themselves with the highest standards of civility, fairness, and honor toward citizens, while maintaining respect for the rule of law;

WHEREAS, it is in the interest of all Kansans to seek best practices for hiring and training of law enforcement and maintaining transparency and accountability to build greater trust between police and communities;

WHEREAS, people of color are disproportionately more likely to be stopped, detained, or killed by police; and

WHEREAS, the killings of George Floyd, Breonna Taylor, Ahmaud Arbery, and others have caused worldwide protests and calls to action.

NOW, THEREFORE, pursuant to the authority vested in me as Governor of the State of Kansas, I hereby establish the Governor's Commission on Racial Equity and Justice ("Commission"):

- 1. The Commission shall comprise no more than 15 Kansans representing broad perspectives on racial equity and justice. All members will be appointed by the Governor and serve at the Governor's pleasure.
- 2. The Governor shall select a chair and vice-chair, or co-chairs, from the Commission's membership, and the Commission may establish rules for the Commission's meetings and conduct of business.
- 3. Members shall receive no compensation and shall serve voluntarily. Members other than the chair, vice-chair, or co-chairs shall not be reimbursed for expenses or mileage. Officers or employees of state agencies who are appointed to the Commission as part of their duties shall be authorized to participate on the Commission and may claim subsistence, allowance, mileage, or associated expenses from their respective agency budgets as permitted by law.
- 4. The Commission shall be subject to the Kansas Open Records Act and the Kansas Open Meetings Act.

5. Plans, reports, or recommendations of any nature adopted by the Commission shall be considered advice to the Governor, and shall not be construed as official policies, positions, or interpretations of laws, rules, or regulations by any department or agency of state government, nor shall any such department or agency be bound in any manner to consider such advice when conducting their advisory and regulatory affairs.

6. The Commission shall:

- a. Study issues of racial equity and justice in Kansas, focusing first on policing and law enforcement then expanding the work to other systemic problems determined by members of the Commission;
- b. Perform outreach and hold listening sessions with Kansans, including community members, local elected officials, law enforcement, state legislators, educators, mental health professionals, social workers, people impacted by systemic racism, and other Kansans with experience and expertise in various aspects of racial equity and justice;
- c. Research and analyze the state of policing in Kansas as it relates to racial equity and justice, including the availability of adequate data on the topic;
- d. Review research on actions that have been proven effective in increasing racial equity and justice in policing;
- e. Analyze racial equity and justice in the context of various systems in Kansas, including mental health, education, housing and economic opportunity;
- f. Make recommendations to the Governor, the Legislature, and local governments on concrete and immediate steps that can be taken to increase racial equity and justice in Kansas.
- 7. By December 1 of 2020, the Commission shall submit to the Governor an initial repoti detailing assessments, recommendations, and any proposals for the Commission's further work. By July 1, 2021, the Commission shall submit to the Governor a second report detailing assessments, recommendations, and any proposals for the Commission's further work. By January 1, 2022, the Commission shall submit a final comprehensive report to the Governor detailing assessments, recommendations and relevant findings of the Commission. The Commission may also, at any time, choose to submit a letter to the Governor or the Legislature with any information or recommendation that the Commission believes requires immediate action or attention.
- 8. The Commission shall be staffed by the Governor's Office with assistance from other experts or organizations as appropriate.
- 9. The Commission shall meet virtually, or in-person as recommended by public health guidance.

This document shall be filed with the Secretary of State as Executive Order No. 20-48. It shall become effective immediately.

THE GOVERNOR'S OFFICE June 24, 2020

BIOGRAPHIES

CO-CHAIRS

Dr. Tiffany Anderson

Dr. Tiffany Anderson, a long-time Kansas resident, has been a public-school educator for over 28 years, with most of that time as superintendent. Dr. Anderson has been nationally recognized as one of Education Week's 16 Leaders to Learn From. She has achievement and improved closed achievement gaps for students of poverty in rural, urban and suburban public-school districts. In 2016 she became the first African-American female superintendent of Topeka Public Schools, in Topeka, Kansas. In 2019, the Governor appointed Dr. Anderson to the Postsecondary Technical Authority as part of the Board of Regents. Since she arrived in Topeka, the district has earned three national Magna Awards, one of which is for their work in equity. Dr. Anderson serves on numerous boards in Topeka which include the Topeka Community Foundation and The Greater Topeka Partnership. Prior to Kansas, as led superintendent, Dr. Anderson Montgomery County School District in Virginia and Jennings School District to full accreditation resulting in recognition from the Governor in the respective states. There are several documentaries and articles that have been produced about Dr. Anderson's leadership, and the Washington Post referred to her as, "The Woman who made schools work for the poor." Dr. Anderson also led the turnaround efforts following the Ferguson unrest in Jennings, Missouri, resulting in the establishment of minorities on the police force, new community policing initiatives and improved academic achievement. Dr. Anderson earned her undergraduate degree. and later her doctorate, from Saint Louis University in 2001. Dr. Anderson received her second doctorate, the Doctor of Humane degree from Eden Theological Letters

Seminary, for her service to community and society and her Masters in Divinity will be completed in 2021 at Nazarene Theological Seminary. Dr. Anderson has served as adjunct faculty at various universities in Missouri and is serving as adjunct faculty for ASCD (Association for Schools Curriculum Development). Some of the recognitions Dr. Anderson has received include the Lifetime Achievement Award for volunteerism from President Obama; the Salute to Excellence for Women awarded by the Urban League; the Stellar Performance Award by the St. Louis American, the 2020 Kansas Icon in Education by Ingram's, and she was honored at the 2017 Oscars for the People with Purpose Award.

Dr. Shannon Portillo

Shannon Portillo, Ph.D. serves as associate dean of academic affairs for the University of Kansas Edwards Campus and the School of Professional Studies and as a professor in the School of Public Affairs and Administration at the University of Kansas. After graduating from KU, she served as a faculty member in the Criminology, Law & Society Department at George Mason University just outside of Washington D.C. before returning home to Lawrence. Dr. Portillo's scholarship explores how formal policies and rules and informal social norms and societal hierarchies shape the work of public organizations. She is specifically interested in how racism and sexism impact organizations and workers' experiences both historically and currently. Her work helps scholars and practitioners understand how inequities have public organizations, institutionalized in including courts, policing, city management, higher education, and the military. Her research has been funded by the National Science Foundation, Women's Foundation, the Army Research Institute, and other

entities. Her work has appeared in a broad array of academic and popular outlets, and she is currently working on her second book. Community service is core value. Dr. Portillo serves on the Board of Directors for the Willow Domestic Violence Center and as Chair of the Douglas County Commission.

MEMBERS

Secretary DeAngela Burns-Wallace

Prior to Governor Kelly's appointment, Dr. DeAngela Burns-Wallace served as the Vice Provost for Undergraduate Studies at the University of Kansas. She serves as a national trainer and curriculum developer for various professional development organizations, nonprofits, and higher ed institutions on issues ranging including micro-aggressions, multigenerational workplace differences, diversity and inclusion, change management, professional development pathways, and strategic planning. Dr. Burns-Wallace holds a dual bachelor's degree in International Relations and African American studies from Stanford University, a master's in Public Affairs from Princeton University, and a doctorate in education from the University of Pennsylvania. Her research focuses on issues of access and success for students of color and low-income students throughout higher education as well as inclusive leadership practices.

Judge Monique Centeno

Judge Monique Centeno is the presiding judge of Division 11 of Sedgwick County District Court. Judge Centeno is passionate about fairness and impartial justice for everyone that steps into court. She believes judges must guarantee a level playing field, and not favor those with economic means or socioeconomic status. Judges must serve the whole community and make independent decisions based on the rule of law and the Constitution. Judge Centeno's passion for

fairness and justice is immediately apparent when you step into her Family Law courtroom. She gives each person a reasonable amount of time to make their arguments. She intently listens and takes notes. She calmly enforces the rules of courtroom decorum to ensure that everyone is heard. Her rulings are based on commonsense and the rule of law. Judge Centeno inherited her zeal for justice from father her family. Her was noncommissioned soldier in the United States Army. He protected the rights of citizens for twenty-three years. Her mother was a stay-at-home mom that instilled the importance of listening and not pre-judging others. When the family settled in Kansas, Judge Centeno continued those principles. Judge Centeno attended the University of Kansas in Lawrence, KS. She took part in several equal justice organizations and graduated with a Bachelor of Arts degree in political science in 2000. She worked for Shook, Hardy & Bacon, a large law firm in Kansas City for two years. She attended Washburn School of Law in Topeka, KS. She graduated with a juris doctorate in 2005. In 2006, Judge Centeno started her legal career in Wichita, KS. Her career was focused on helping people obtain justice. She fought and won for clients whose civil liberties were at stake in front of state courts and federal courts. She represented clients employment discrimination, pedestrians hurt by careless drivers, consumers harmed by commercial businesses, and love ones in wrongful death cases. She successfully tried countless jury trials and bench trials. She was an experienced trial attorney. Judge Centeno is active in the community. She speaks regularly at elementary and middle schools. She mentors young adults and college students. She is an active member of the Wichita Bar Association, Inns of Courts, Wichita Attorney Women's Association, and the Kansas Trial Lawyers Association. She is a member of St. Thomas Aguinas Catholic Church.

Dr. Brandon Davis

Brandon R. Davis is a native of Alabama. He earned an M.S.W. from Alabama A&M University and an M.A. in Women's Studies and a Ph.D. in Political Science from The University of Alabama. Brandon is a former Predoctoral and Postdoctoral Research Associate at Brown University. His research focuses on American Politics and Public Policy, Race and Ethnicity, and Law and Society. Brandon is interested in normative and empirical approaches to institutions, participation, and criminal justice.

Ernestor De La Rosa

Ernestor has been the Assistant City Manager for Dodge City, Kansas since January 2019. He oversees the Public Transportation, Resources Department Human and continues to serve as the City's legislative affairs director. He works diligently with Kansas representatives on legislative affairs issues including immigration, transportation and in areas that impact Dodge City's renewable energy project revenues. Ernestor was born and raised in Mexico and immigrated to the United States at the age of 12. He is a Deferred Action for Childhood Arrivals (DACA) recipient. He graduated from Wichita State University with a Master of Public Administration and a graduate certificate in non-profit management.

Mark A. Dupree Sr.

Mark A. Dupree, Sr., is the District Attorney of Wyandotte County, KS, the 4th largest county in the State of Kansas, and the first Black elected District Attorney in the State of Kansas. Mr. Dupree leads an office of over 60 employees and manages a significant budget each fiscal year. The office is focused on equitably charging and prosecuting crime, being proactive, attacking violent crimes and crimes that affect the standard of living in the community. Mr. Dupree was successful in creating the first ever "Conviction Integrity"

Unit" in the state of Kansas. This unit is responsible for ensuring that convictions obtained previously still hold integrity today. Wyandotte community involvement is the bedrock of the Dupree Administration. Community involvement builds community trust, and it is that trust that greatly assists in crime prevention and bringing justice when a crime occurs.

David Jordan

David Jordan is the President of the United Methodist Health Ministry Fund, joining the Fund in February 2018. David leads the statewide health foundation's grantmaking, relationship building, policy development, and advocacy. Before joining the Fund, David served as the executive director of the Alliance for a Healthy Kansas, a coalition of over 100 organizations working to improve health and access to health care in Kansas. David oversaw the Alliance's operations and the effort to expand KanCare, Kansas' Medicaid program. David joined the Alliance after spending nearly seven years at Community Catalyst, a leading national consumer health advocacy organization, as the Dental Access Project Director. David holds a master's in public administration from the University of Kansas and Bachelor of Science in Speech Communication from Emerson College.

Dr. Anthony Lewis

Anthony Lewis received his bachelor's and master's degrees from Alabama State University and a Ph.D. in Educational Leadership and Policy Analysis from the University of Missouri. He began his educational career in Montgomery, Alabama as a special education teacher, assistant principal, and principal. Because of his successes in Alabama, he was recruited to work in the Kansas City, Missouri School District where he served as principal, director of elementary schools, and assistant superintendent where he assisted the district

in receiving enough points to be fully accredited – which had not happened in over thirty years. In 2017, Dr. Lewis was selected, completed and received certification from the American Association of School (AASA)/The School Administrators Association's Superintendents Urban Superintendents Academy in partnership with Howard University. In January 2018, the Lawrence Public Schools School Board unanimously approved Dr. Lewis to become the Superintendent of Lawrence Public Schools. In November 2019, Governor Laura Kelly appointed Dr. Lewis to the Kansas African American Affairs Commission. The commission devises strategies to address the public policy concerns of the African American community through partnerships with state agencies, corporations and foundations. It also assists with programs, grants and research.

In September 2020, the National School Public Relations Association named Dr. Lewis as a "Superintendent to Watch", one of twenty-four in the country. This program honors new superintendents who possess dynamic, fast-paced leadership with strong communication at its core, use communication technology in innovative and effective ways, and engage and inform their school communities with new tools combined with tried-and-true techniques.

Mark McCormick

Mark McCormick joined the ACLU of Kansas in April 2018 as the Director of Strategic Communications. Previously, he served as the Executive Director of the Kansas African American Museum in Wichita, Kansas. Mark is a New York Times best-selling author with over 20 years of experience as a reporter, editor, and columnist. He serves as a trustee at the University of Kansas School of Journalism and has served as a professional in residence at the University of Oklahoma. He is the proud recipient of over 20 industry and community awards, including five gold

medals from the Kansas City Press Club. Mark is also a 2019 BMe Vanguard Fellow. In 2015, Mark co-authored African Americans of Wichita and in 2017, he published *Some Were Paupers, Some Were Kings: Dispatches from Kansas.*

John Nave

John Nave has been the executive vice president of the Kansas AFL-CIO since January 2018. John comes from the United Steel Workers Local 307 where he served as Goodyear union rep for the past six years and as COPE chairman for the past three years. John was also a Teamster member from 1978 to 1983 when he worked for United Parcel Service. John's extensive political history began in the early nineties working on local and state campaigns for public servants still serving at the local, and state level. Soon after expanding on his own political experience. John served as district four councilman for the City of Topeka from 2003-2007. John Nave is a past member of the Topeka Police Department Citizen's Advisory Council. The purpose of the Council is to meet with Topeka Police Chief Bill Cochran to discuss changes, new programs, and initiatives within the Topeka Police Department. It is also an opportunity for members to give feedback, whether it is good or bad, about the direction the department is headed. When John Nave was on the City Council, he was also on the Law Enforcement Partnership panel. He developed a de- escalation program for the Shawnee County juvenile jail and Corrections officers. He taught from a safety mindset that police protect the public using deadly force if necessary, and if all options are gone including de-escalation techniques. Once an officer put cuffs on an individual, you then are to protect them from all harm and perform a mental and physical assessment immediately.

Chief Gordon Ramsay

Gordon Ramsay was appointed as the Wichita Police Chief in January 2016. Prior to coming to Wichita, he worked his way up the Minnesota ranks at Duluth Police Department. In Duluth he was appointed as chief in 2006 at the age of 34 and was the youngest chief in the city's history. Chief Ramsay began his career at the age of 20 and has been committed to the community policing philosophy since the beginning. As Wichita Police Department Chief, he has focused on pushing officers closer to the communities thev serve. building relationships, increasing the use of technology, and reducing crime. Currently, Chief Ramsay is on the Board of Directors for the Wichita area YMCA's, a board member of the Boys and Girls Clubs of South Central Kansas and is a board member of the Council of State Governments Justice Center.

Elyse Towey

Elvse Towev is an enrolled member of the Iowa Tribe of Kansas and Nebraska. She is also Otoe and Menominee. Towey graduated from Haskell Indian Nations University in 1995, received her bachelor's in elementary education from University of Kansas in 1999, and her master's degree focusing in Tribal Government and Tribal Law from University of Kansas in 2009. Towey was elected to the Executive Committee of the Iowa Tribe in 2019 and will serve a four-year term as the tribal treasurer. Her company, Independently Indigenous, is a woman owned business and she has been working for over 20 years to assist Tribal Nations and communities in building tribal sovereignty through expansion of tribal vision, design, and capacity. She has experience in Indigenous environmental and regenerative Nation building movements to re-develop ecologically. culturally, economically thriving and resilient Native Nations.

Catalina Velarde

Catalina Velarde, JD, MBA, resides in the Kansas City metropolitan area. An immigrant and native of Mexico who became a U.S. citizen in high school, Catalina is uniquely poised to understand the perspective of the noncitizen, Latinx community, and as such, is a technical advisor to the Kansas Hispanic & Affairs Latino American Commission. Previously in private practice, Ms. Velarde focused on immigration and family law, including as a certified civil and family law mediator and guardian ad litem, using her Spanish language fluency to guide persons unfamiliar with U.S. law enforcement and justice systems. Since 2012, Catalina has served as an Adjunct Professor at UMKC School of Law, teaching Multicultural Lawyering and Spanish for Lawyers, a course focused on teaching prospective attorneys the cross-linguistic and cross-cultural of serving Spanish-speaking nuances clientele. Since 2015, Catalina has served on the Overland Park Police Department Independent Citizen Advisory Board for Racial Profiling and Nonbiased Policing. The board, which meets quarterly, reviews the findings of the investigations of OPPD's Professional Standards Unit pursuant to citizen complaints of racial profiling or biased policing. Since 2018, Catalina has been a board member at El Centro, Inc., a nonprofit corporation whose mission is to strengthen communities and improve the lives of Latinos and others through educational, social, and economic opportunities. She is also a graduate of the 2021 class of Leadership Overland Park.

Jackson Winsett

Jackson Winsett is the assistant vice president and deputy business leader in the Treasury and Payment Services Division, with oversight over application services. Jackson is responsible for the end-to-end relationship and strategic partnership with the

Department of Treasury and the Bureau of Fiscal Service, as well as product and service delivery. Prior to his current role he led the community development function as the assistant vice president and community affairs officer for the seven states of the Tenth Federal Reserve District which includes Kansas, Nebraska, Oklahoma, Wyoming, Colorado, northern New Mexico, and western Missouri. Mr. Winsett joined the Bank in 2015 after working several years as a business

management consultant and holding various leadership positions at Navy Federal Credit Union and the IBM Corporation. For more than 20 years, Jackson has utilized his blend of business and technical knowledge across a broad range of industries by defining and implementing technology, business and operational improvement solutions that aligned with business strategies and objectives to grow revenue and strengthen performance.

COMMISSION MEETING NOTES

Full CREJ Meeting: Subcommittee Breakout Groups

January 28, 2021

Economics Subcommittee: Breakout Group Shannon Portillo, Chair

Commissioners Attending

- Shannon Portillo
- Brandon Davis
- Mark Dupree
- John Nave
- Jackson Winsett

Topics Discussed

Much of the conversation focused on short and long-term goals of the subcommittee, topics the subcommittee would like to engage in future meetings, future speakers for subcommittee meetings, and future organizations to work with. The subcommittee decided their short-term goals would include focusing on housing and loss of housing due to COVID-19, the childcare crisis, and short-term economic recovery from COVID-19. Their long-term goals included a long-term piece around economic growth, focusing on how housing and homeownership contribute to the wealth gap, and ensuring students are aware of skilled labor jobs without tracking people of color into specific roles. They engaged with such topics as state funding, Kansas minimum wage in relation to racial equity, Governor Kelly's transportation package, our need for skilled jobs, job loss with COVID-19, and implications that come with having a criminal justice background.

Other items discussed:

- A potential listening session for the expungement process
- Business incentives and who should be receiving them
- Ending the border war in Kansas City
- Kansas being a right-to-work state

- Invite a representative from the Governor's office to speak on their plan for the state level housing study and see how they will take race into account.
- Invite Lieutenant Governor Dave Toland and/or someone from the Kansas Department of Commerce to bounce off broader questions.
- Invite a representative from the Kansas Board of Regents to discuss data and request further data.
- Work with experts at NGA to provide data on funding in other states and provide answers on how funding can be used.

Education Subcommittee: Breakout Group Dr. Tiffany Anderson, Chair

Commissioners Attending

- Tiffany Anderson
- DeAngela Burns Wallace
- Anthony Lewis
- Monique Centeno
- Mark McCormick

Topics Discussed

Much of the conversation focused on each subcommittee member's areas of interest for topics and guest speakers. The subcommittee decided to focus on teacher recruitment and removing barriers from the teaching field, pre-k through post-secondary education, and creating credential opportunities for those who do not seek out a bachelor's degree. Policies they would like to focus on include: the opportunity gap, overidentification of special education, and looking at policies that contribute to the school to prison pipeline. In terms of practices, the subcommittee decided to focus on diversity/bias related training and systemic practices for recruitment and retention of staff of color. Their overall goals are to improve equity, access, and opportunities for pre-k to post secondary systems alongside identifying the barriers that prevent equitable access.

- The subcommittee would like future speakers to give examples of specific areas that are doing a good job in creating equitable education.
- As a follow up to this meeting, Dr. Tiffany Anderson will send out goals and topics to the subcommittee members for feedback.

Healthcare Subcommittee: Breakout Group David Jordan, Chair

Commissioners Attending

- David Jordan
- Chief Gordon Ramsay
- Catalina Velarde

Topics Discussed

Much of the conversation focused around the goals for this subcommittee to study, specific topics they would like to engage with, and speakers they would like to hear from.

Topics to Study:

- Behavioral Health
- Substance Abuse Issues
- Workforce Development
- Maternal and Child Health
- Prenatal Health
- Insurance Coverage Issues
- Mental Health
- Intrafamilial violence
- Foster Care

- Look into CLASP Center for Budget Policy & Priorities for health in an early childhood space.
- Invite groups that are licensing boards from different professions, try to engage state boards and commissions.

Economics Subcommittee: Kansas Department of Commerce

February 11, 2021

Commissioners Attending

- Shannon Portillo
- Brandon Davis
- Mark Dupree
- John Nave
- Mark McCormick
- Jackson Winsett
- Catalina Velarde
- Ernesto De La Rosa

Topics Discussed

Much of the conversation focused around the guest speakers; Stanley Adams from the Kansas Office of Broadband Development, Mike Beene from the Kansas Workforce System, and Rhonda Harris from the Office of Minority and Women Business Development.

Potential Recommendations:

- Promoting career exploration opportunities
- Promoting broadband fairness and digital inclusion
- Supporting Rhonda's bill for women and minority businesses
- The effect of criminalizing marijuana
- Racial equity within housing

Other items discussed:

- Short-term goals for the subcommittee were discussed. It was decided that they should be quick and easy wins that have gotten little attention previously, urgent barriers that need to be addressed in a timely manner and before federal money comes in, and that we should look into the framework for federal spending that may be needed long-term.
- The idea of separating goals in terms of funding and infrastructure came up in regard to extending hours of childcare, since it still remains an access issue because we do not have the services.
- The potential of creating a funding program for Kansas businesses.
- Informing high school counselors to promote career opportunities within their communities as well as four year degrees. Additionally, it is important to ensure we do not trap students of color into certificate programs instead of pursuing a four year degree.

Education Subcommittee, KSDE and Panel of School Superintendents

February 25, 2021

Commissioners Attending

- Dr. Tiffany Anderson
- Dr. Anthony Lewis
- Monique Centeno
- Mark McCormick
- Catalina Velarde

Topics Discussed

Much of the conversation focused around the guest speakers, Randy Watson of Kansas Can-Educational Equity and Innovation, and Mike Fulton of the Shawnee Mission school district. The main topics of discussion involved ensuring that Kansas does not have implicit bias affecting grades, the school to prison pipeline, creating a statewide survey with superintendents for structural feedback, starting community surveys to create individual strategic plans, prioritizing recommendations that are low cost, and reaching out to partners outside of the school district to help in the support and stabilization of students.

Potential Recommendation Topics:

- Lessening the broadband access gap
- Funding for community transportation to help children stay at the same school if they move around homes
- Encouragement of partnerships with housing and healthcare

Other items discussed:

Amanda Winters, the Program Director for Post-Secondary Education at NGA, presented
research on diversifying the teacher pipeline, a list of equity educational pipeline models that
have been tried in other states, and the strategy of successful models. She also presented research
on the unique impact of the students of color debt crisis and research on early childhood access
to education.

- Dr. Tiffany Anderson will work with Kate Davis and her team to categorize Amanda Winters' research and find recommendations to bring back to the subcommittee.
- Include the discussion of early childhood specifically in a future meeting.
- Include the discussion of post-secondary education specifically in a future meeting.
- Work with the economic subcommittee about rent jumping and housing stabilization. This could also be a good opportunity for an economic prosperity learning session about education and employability.

Healthcare Subcommittee: KDHE and KDADS

March 11, 2021

Commissioners Attending

- David Jordan
- Ernestor de la Rosa
- Chief Gordon Ramsay
- Elyse Towey
- Catalina Velarde

Topics Discussed

Much of the conversation focused around the guest speakers; Dr. Joan Duwve of the Kansas Department of Health and Environment, Marci Nielsen- Chief Advisor for COVID-19 Coordination for the Governor, Kasey Sorrell of the Kansas Department of Health and Environment, and Andrea Clark of the Kansas Department for Aging and Disability Services. Sweta from NGA also shared a presentation on addressing the social determinants of health to improve health outcomes. The subcommittee members reviewed topics from their previous breakout session at the 1/28 meeting. Their topics include: maternal and child health, behavioral health, ACE's and intrafamily violence, and workforce. Other areas of interest included a broader ACE's discussion, financing SDOH services, and child welfare prevention services.

Other items discussed:

- Misdiagnosis; what is the medical industry doing about the disparities that exist in the medical field. The subcommittee would like Dr. Smith to present on this subject matter for future policy recommendations.
- How does domestic violence play a part in the healthcare conversation?

Additional Resources

- https://kmmrc.org/
- https://kansaspqc.org/

- Sweta will send along a resource list with case studies for social determinants of health projects to subcommittee commissioners.
- Intra Family violence, Chief Ramsay will help look for speakers.
- Add local mental health providers to the behavioral health discussion, Chief Ramsay will help in finding speakers.

Full CREJ Meeting: Kansas DEI Initiative

March 25, 2021

Commissioners Attending

- Shannon Portillo
- John Nave
- Brandon Davis
- Mark Dupree
- Tiffany Anderson
- DeAngela Burns Wallace

- Anthony Lewis
- Mark McCormick
- David Jordan
- Chief Ramsay
- Monique Centeno
- Catalina Velarde

Topics Discussed

Much of the conversation focused around Secretary DeAngela Burns-Wallace's presentation on DEI initiatives and report-outs from each subcommittee. The subcommittee report-outs included updates on past guest-speakers as well as future meeting topics. The full commission also decided that early childhood, workforce, housing, and finance are topics that all subcommittees are interested in and could benefit from future speakers as a full group. The commissioners agreed on having the next full commission meeting focus on early childhood and ARP.

Economics Subcommittee Report-Out Topics:

- Broadband access
- Workforce
- Tax Policy
- Housing Policy & Homeownership
- Childcare
- Transportation
- Financing

Education Subcommittee Report-Out Topics:

- Teacher Diversity
- Early Childhood
- Post-Secondary
- SRO's
- School Finance

Healthcare Subcommittee Report-Out Topics:

- Maternal and Child Health
- Behavioral Health
- ACE's and Intrafamily Violence
- Workforce

Economics Subcommittee: Governor's Council on Tax Reform

April 8, 2021

Commissioners Attending

- Shannon Portillo
- Brandon Davis
- Mark Dupree
- John Nave
- Mark McCormick
- David Jordan
- Catalina Velarde

Topics Discussed

Much of the conversation focused on select tax policy changes from 2012-2015, income tax reform, and progressivity versus regressivity of taxes.

Potential Recommendations:

- Supporting the food sales tax rebate
- Promoting the ability to file I10's to claim earned income tax credit in the state
- A first-time homeownership credit as a way to encourage first-time homeowners
- Extending data gathering and transparency among racial and ethnic lines in regard to tax expenditure
- Implementing equity assessments on our tax distribution
- Removing specific sales tax exemptions for specific entities

Other items discussed:

- The ongoing costs of COVID-19 are staggering and may last upwards of 10 years. Going forward, the dollar amount of tax cuts in Kansas may be minimal, but they need to be targeted towards people who need them the most.
- IRS and state departments of revenue do not require filers to identify race or ethnicity, which makes understanding how racial disparities intersect with taxes a challenge. This also means that tax exemptions and credits are not broken out in terms of race.
- Most tax policy changes we may want to evaluate, such as income taxes, are more progressive with more brackets. Additional brackets are proven to be more effective at closing gaps on income levels and racial and ethnic income groups.
- Taxes are not only an issue of targeting, they also largely involve electoral politics.
- Fines and forfeitures are some of the most discriminatory and punitive kinds of revenues that are raised. They may also suppress voter participation, especially in those who have outstanding fees.
- 81% of Kansas state taxes go into a general fund
- Medicaid is a large contributor to our declining Federal dollars
- Court systems tend to rely on fines and fees to fund themselves, as well as local governments, how do we assist the legislature in taking these funds and placing them where they need to go? If we can get the local governments to rely less on the fines put into place, we could help mitigate incentives of trying to use the criminal justice system to raise money.

Actionable Items

- Working further with the Council on Tax Reform regarding equitable taxes in Kansas, they would like a CREJ Economic Subcommittee member to attend their next meeting.
- Discuss Biden's Executive Order on Advancing Racial Equity and Support for Underserved Communities Through the Federal Government.
- An upcoming event: The Colorado Fiscal Institute Webinar on Racist Roots of Tax Policy, April 20th, 2021.
- Look further into DC and California tax policies for examples of equitable tax policies to change the tax system and try to encourage and discourage certain behaviors that have disparate impacts.

Additional Resources

- Kansas Action for Children- John Wilson, Emily Fetsch, Adrienne Olejnik, Karuva Kaseke
- Sisters of Charity of Leavenworth- Sister Therese Bangert
- This link lays out 20 different ways in which race and taxes intersect
- A resource with tax breakdown info by state
- https://www.brookings.edu/research/closing-the-racial-wealth-gap-requires-heavy-progressivetaxation-of-wealth/

Education Subcommittee: Governor's Council on Education

April 22, 2021

Commissioners Attending

- Tiffany Anderson
- DeAngela Burns Wallace
- Chief Ramsay
- Anthony Lewis
- Catalina Velarde
- Mark McCormick

Topics Discussed

Much of the conversation focused around the guest speakers and a discussion of topics and recommendations from the subcommittee members. The meeting began with a presentation from Dr. Bill Parrett and Dr. Kathleen Budge on high performing and high poverty schools. A short Q&A followed this presentation, which then led into the Governor's Council on Education presentations.

Joint Goals Discussed:

- Future speaker on school mascots
- Discussing how history is taught in schools
- University tuition costs

Healthcare Subcommittee: Maternal and Child Health

May 6, 2021

Commissioners Attending

- David Jordan
- Mark Dupree
- Chief Ramsay
- Dr. Tiffany Anderson

- John Nave
- Ernestor De La Rosa
- Catalina Velarde
- Secretary Burns-Wallace

Topics Discussed

Much of the conversation focused around the guest speakers; Dr. Joan Duwve of the Kansas Department of Health and Environment, Marci Nielsen- Chief Advisor for COVID-19 Coordination for the Governor, Kasey Sorrell of the Kansas Department of Health and Environment, and Andrea Clark of the Kansas Department for Aging and Disability Services. Sweta from NGA also shared a presentation on addressing the social determinants of health to improve health outcomes. The subcommittee members reviewed topics from their previous breakout session at the 1/28 meeting. Their topics include: maternal and child health, behavioral health, ACE's and intrafamily violence, and workforce. Other areas of interest included a broader ACE's discussion, financing SDOH services, and child welfare prevention services.

Potential Recommendations:

- Ensure navigation/care coordination is available in Spanish and other languages; ensure care coordination/navigations services are available statewide; suggestion that communities/school districts engage in birth education as well as home visiting; ensure these programs have adequate funding.
- Medicaid expansion
- Healthcare, Behavioral health, Dental
- Reimbursement for community health workers
- Team that is culturally responsive and trauma informed
- Office hours that are non-traditional
- Prenatal care leading to pediatric care
- Social determinants of health

Other items discussed:

- Importance of early investment in children -- first 1,000 days of children's lives are critical to long term health and earnings outcomes.
- Stroda recommends strategic funding and planning regarding home visiting.
 - School districts and public health organizations need to fully utilize navigators and home visiting resources.
- The importance of lived experience; institutionalized racism impact on health outcomes; Birth Equity Network curriculum.
- Racism as a public health crisis
- Impact of Medicaid expansion on maternal health outcomes
- Need for better data

- Need for more culturally competent workforce
- Delayed discontinuation of Medicaid has had a positive impact on health outcomes -- success by accident because of COVID
 - o Because of the public health crisis, there has been no discontinuation of enrollment in Medicaid.
- Collaboration between law enforcement and health care providers.

Additional Resources

• Kansas Birth Equity Curriculum: https://redcap.kumc.edu/surveys/?s=C7PAHM8W3P

Full CREJ Meeting: Early Childhood/Childcare

May 20, 2021

Commissioners Attending

- Shannon Portillo
- John Nave
- Brandon Davis
- Mark Dupree
- Tiffany Anderson
- DeAngela Burns Wallace
- Anthony Lewis
- Mark McCormick
- David Jordan
- Chief Ramsay
- Monique Centeno
- Catalina Velarde

Topics Discussed

Much of the conversation focused around our guest speaker and the discussion around the July 1st report. Each subcommittee came prepared with their outlined recommendations and read them aloud to the entire group. Commissioners then voted as a group on recommendations and discussed what would be needed from each subcommittee in the upcoming weeks before the report is due.

Economics Subcommittee: Federal Legislation and ARPA

June 3, 2021

Commissioners Attending

- Shannon Portillo
- Brandon Davis
- Mark Dupree
- John Nave
- Mark McCormick
- David Jordan
- Catalina Velarde

Topics Discussed

Much of the conversation stemmed around the guest speakers' presentations and continuing to discuss recommendations for the July 1st report. The subcommittee focused on refining the recommendations that have already been made and discussing workload for each committee member. Members were delegated due dates and made aware of the July 1st report timeline.

Other items discussed:

- How we can finance our recommendations
- Collaborating with the education subcommittee on promoting certificate programs

Education Subcommittee: School Mascots and Post-Secondary Education

June 17, 2021

Commissioners Attending

- Tiffany Anderson
- DeAngela Burns Wallace
- Chief Ramsay
- Mark McCormick
- Shannon Portillo
- David Jordan
- Anthony Lewis

Topics Discussed

Much of the conversation focused around the guest speakers and a discussion of topics and recommendations from the subcommittee members. Guest speakers included Professor Shawn Watts, Charmine Chambers, and Scott Smathers. Kate Davis created a "Potential Mascot Suggestions" document throughout the meeting as the commissioners discussed the issue at hand. The rest of the meeting was spent discussing and reviewing recommendations for the final report.

Actionable Takeaways:

- Future speaker on school mascots
- Discussing how history is taught in schools and educating students on appropriate behaviors
- Discuss university tuition costs

